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REPORT
101-607

DISTRICT OF COLUMBIA APPROPRIATIONS BILL, 1991

JULY 19, 1990.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. DIXON, from the Committee on Appropriations, submitted the following

REPORT

together with

SUPPLEMENTAL VIEWS

[To accompany H.R. 5311]

The Committee on Appropriations submits the following report in explanation of the accompanying bill making appropriations for the District of Columbia for the fiscal year ending September 30, 1991.

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SUMMARY OF ESTIMATES AND RECOMMENDATIONS

Federal Funds

Budget estimates for Federal funds considered by the Committee were submitted in the Budget of the United States for 1991 (House Document 101-122) and totaled $519,278,000. Included in the request are a Federal payment of $430,500,000, a Federal contribution to the city's three retirement funds of $52,070,000, $10,000,000 for Saint Elizabeths Hospital, and $26,708,000 for drug emergency programs.

The bill includes $542,918,000 in Federal funds for fiscal year 1991 which is $23,640,000 above the request. Included in the Committee's recommendation are a Federal payment of $430,500,000, $52,070,000 for the city's three retirement funds, $10,000,000 for the declining transitional payment to St. Elizabeths Hospital, and $26,708,000 to continue funding drug emergency activities. The Committee also recommends up to $1,000,000 to be equally matched with District funds for the independent non-partisan Commission on Budget and Financial Priorities, $800,000 for a Home Rule Study of the District's governmental structure to be performed by an independent research organization or institute of national prominence, $1,600,000 to help restore the budget of the Department of Administrative Services, $160,000 for the Superior Court for an after school program which serves as an alternative to incarceration for juveniles, $12,080,000 for the Board of Education for maintenance improvements to public school facilities and grounds and a program for immigrant children, and $5,000,000 to improve and expand services at D.C. General Hospital in an effort to relieve area hospitals of the financial burden of uninsured patients.

These recommendations are discussed later in this report. The Committee is below its 302 allocations by $6,782,000 in budget authority and $17,049,000 in outlays.

District of Columbia Funds

A total of $3,818,652,000 was requested in District of Columbia funds for fiscal year 1991 consisting of $3,477,600,000 in operating expenses and $341,052,000 in capital outlay funds. These estimates were submitted in the District of Columbia Budget for 1991 printed

as House Document 101-186 and received by the Congress on May 1, 1990.

The Committee recommends $3,856,792,000 in District of Columbia funds which is $38,140,000 above the request and consists of $3,503,740,000 in operating expenses and $353,052,000 in capital outlay funds.

The increase of $38,140,000 above the request consists of an additional $5,500,000 for the Commission on Mental Health Administration and increases in Federal funds mentioned under the previous heading for the Commission on Budget and Financial Priorities ($1,000,000), Home Rule Study ($800,000), the Department of Administrative Services ($1,600,000), the Superior Court ($160,000), the Board of Education ($12,080,000), D.C. General Hospital ($5,000,000), and $12,000,000 for the Board of Education's pay-as-you-go capital projects. Because of the city's financial management system, this $12,000,000 is shown under operating expenses as well as under capital outlay.

Comparative Summary of Bill

The following table summarizes the amounts recommended in the bill compared with appropriations enacted for fiscal year 1990 and budget estimates presented in fiscal year 1991:

COMPARATIVE SUMMARY OF BILL

Account	New budget (obligational) authority, 1990	Budget estimates of new (obligational) authority, 1991	New Budget (obligational) authority recommended in bill	Bill compared with—	
				New budget (obligational) authority 1990	Budget estimates of new (obligational) authority
FEDERAL FUNDS					
Federal payment to the District of Columbia	$430,500,000	$430,500,000	$430,500,000		
Payment in lieu of reimbursement for water and sewer services to Federal facilities	8,685,000			−$8,685,000	
Federal contribution to the police officers' and fire fighters', teachers' and judges' retirement fund	52,070,000	52,070,000	52,070,000		
Transitional payment for Saint Elizabeths Hospital	15,000,000	10,000,000	10,000,000	−5,000,000	
Criminal Justice Initiative	[1] 20,300,000			−20,300,000	
Drug emergency	31,772,000	26,708,000	26,708,000	−5,064,000	
Commission on Budget and Financial Priorities			1,000,000	+1,000,000	+$1,000,000
Home rule study			800,000	+800,000	+800,000
Department of Administrative Services			1,600,000	+1,600,000	+1,600,000
Superior Court			160,000	+160,000	+160,000
Board of Education (Public Schools)			12,080,000	+12,080,000	+12,080,000
D.C. General Hospital			5,000,000	+5,000,000	+5,000,000
Total, Federal Funds to the District of Columbia	558,327,000	519,278,000	539,918,000	−18,409,000	+20,640,000
Children's National Medical Center			3,000,000	+3,000,000	+3,000,000
Total, Federal funds	558,327,000	519,278,000	542,918,000	−15,409,000	+23,640,000
DISTRICT OF COLUMBIA FUNDS					
Operating expenses:					
General fund	3,107,833,000	3,241,091,000	3,267,231,000	+159,398,000	+26,140,000

COMPARATIVE SUMMARY OF BILL—Continued

Account	New budget (obligational) authority, 1990	Budget estimates of new (obligational) authority, 1991	New Budget (obligational) authority recommended in bill	Bill compared with—	
				New budget (obligational) authority 1990	Budget estimates of new (obligational) authority
Enterprise funds:					
Water and sewer	199,382,000	226,209,000	226,209,000	+26,827,000	.....
Lottery and Charitable Games	8,600,000	8,600,000	8,600,000	.....	.....
Cable television	1,600,000	1,700,000	1,700,000	+100,000	.....
Total, operating expenses	3,317,415,000	3,477,600,000	3,503,740,000	+186,325,000	+26,140,000
Capital outlay:					
General fund	134,650,000	312,322,000	324,322,000	+189,672,000	+12,000,000
Water and sewer	29,700,000	28,730,000	28,730,000	−970,000	.....
Total, capital outlay	164,350,000	341,052,000	353,052,000	+188,702,000	+12,000,000
Total, District of Columbia	3,481,765,000	3,818,652,000	3,856,792,000	+375,027,000	+38,140,000

[1] Appropriated in fiscal year 1990 for fiscal year 1991.

GENERAL STATEMENT

Revenue Estimates

The Committee is concerned about the optimistic revenue projections that support the fiscal year 1991 budget request. For the first six months of fiscal year 1990, revenues are below projections by $28 million and projected revenues from other sources such as the sale of surplus property appear to be higher than what can be realistically supported. During the Committee's hearings, District officials testified that based on a "snapshot" of the revenue situation at the present time, year end revenues could be $63 million lower than projections.

From fiscal years 1984 to 1987, revenue projections supporting the budget request where somewhat conservative with actual revenues exceeding the initial projections in each of those years and cushioning the impact of unanticipated spending pressures. However, during the past few years, although revenues continue to increase by an average of 8.5 percent over the previous year, they have not followed the pattern of the period 1984–1987 when they were increasing at a rate of 9.9 percent, and city officials have found themselves scrambling to increase revenues and make adjustments to bring spending down to the level of revenues.

In an effort to clarify testimony during the hearings by District officials regarding the revenue shortfall, a District financial officer was asked to explain what caused the revenue shortfall to increase from $28 million to $45 million. His response was "it's just a matter of combining some numbers". That response is not being disputed but clearly it is less than an adequate explanation when the need for a more forthcoming and meaningful answer is necessary if the general public as well as elected and appointed officials are expected to understand the problem well enough to engage in meaningful debate.

The Committee requests that quarterly reports comparing revenue collections with revenue projections be submitted promptly at the end of each quarter with an analysis of the variations between projected and actual revenues and, if shortfalls are involved, a realistic assessment by District officials of what action they are taking to respond to the situation and the timetable for such action.

Delays in Processing Procurements

The Committee is concerned about the long lag time being experienced by the Metropolitan Police Department as well as other District agencies that are required to procure goods and services centrally through the Department of Administrative Services. Most agencies, including the Police Department, have direct purchasing authority for orders of $10,000 or less. However, requests for procurements above $10,000 are processed centrally by the Department of Administrative Services and delays seem to be the rule rather than the exception. For example, in some cases Police Department requests are still pending after 18 months, and it appears that the normal processing time is 6 months. A request by the Police Department for ammunition was in process for 319 days and the Department of Administrative Services is now preparing to solicit an open market procurement. It is not certain when the ammunition will be delivered. A contract for motorcycle repair parts is still pending after 14 months and a District-wide contract for automotive tires has not been awarded after more than 2 years.

While the Committee does not want to rush to any conclusions, it appears there is a problem somewhere in the District's procurement process. While the preceding examples may reflect the extreme and there are probably many procurement requests that are processed within a reasonable time, it is obvious that some improvements are overdue. In addition to approving the full budget request for the Department of Administrative Services, the Committee is recommending an additional $1,600,000 as a special one-time Federal appropriation discussed later in this report.

In view of the present state of the procurement process, the Committee urges the Department of Administrative Services to continue working closely with the Police Department as well as other departments to reduce the time it takes to process orders. The Committee will monitor the situation and requests reports directly from the Police Chief on the status of the department's procurement requests. If the processing time has not improved substantially by the time next year's budget is considered, the Committee may recommend that the Police Department be granted independent authority to make direct procurements up to an appropriate level.

Clarification of Hiring Preference Requirements

The Committee is concerned that the District Government is not implementing the Residency Preference Act Amendment as the Congress intended when the amendment was incorporated into the District of Columbia Appropriations Act for fiscal year 1990. It is the Committee's view that applicants should not be considered "equally qualified" for a position solely on the basis of having the same categorical ranking under an unassembled examining proce-

dure, but should be considered "equally qualified" if there is no difference between them in skills, knowledge, experience, or other qualifications for the positions. Furthermore, in its action on the Residency Preference Act Amendment last year, the Committee was under the impression that individuals appointed to attorney positions were subject to the District's Comprehensive Merit Personnel Act and therefore subject to the preference requirements. Language is included under section 136 of the bill and discussed later in this report under "general provisions" to clarify this matter.

The Committee plans to hold hearings next year to determine the impact of the implementation of the Residency Preference Act Amendment as approved by the Congress on the District's hiring practices and how residents and non-residents have been affected.

It should be noted that the hiring preference language adopted in last year's Act (Public Law 101-168, approved November 21, 1989; 103 Stat. 1276, 1277) is permanent legislation and as such, does not have to be carried each year in order to remain in effect.

Transfer of Glenn Dale Property

The Committee is concerned with what appears to be an inordinate delay in the transfer of the former Glenn Dale Hospital Site to Prince George's County, Maryland. The Committee believes every effort should be made by the District of Columbia to transfer the property and any improvements thereon for a price to be negotiated within the scope of independent appraisals conducted on behalf of and provided to the governments of Prince George's County and the District of Columbia pursuant to the agreement dated March 9, 1988 concerning disposition of the Glenn Dale Property.

The Committee reserves the right to revisit this issue prior to the enactment of this bill should the parties fail to make sufficient progress toward a satisfactory resolution of this matter.

Fire Department Cadet Program

The Fire Department's Cadet Program was designed for the purpose of instructing, training and exposing interested persons, primarily young adults residing in the District of Columbia, to the operations of the Fire Department and the duties, tasks, and responsibilities of serving as fire fighters in the District of Columbia.

It is the understanding of the Committee that the cadet program is a two year program, and after those two years, if the cadet has met all of the requirements for membership in the department, he or she would be afforded full preference for appointment.

The Committee is concerned that the cadets entering the Fire Department are not being held to the same high standards of academic excellence and physical fitness that uniformed fire fighter applicants must meet, including the written examination. The impact such a practice could have on the safety of local citizens and visitors to the District as well as the implications for the unfunded pension liability if this practice is permitted is cause for serious concern.

The Committee requests quarterly reports from the Fire Department outlining how the department is progressing in its cadet program and what efforts the department is making to ensure that all cadets meet the established requirements. At a minimum the report should include (1) the number of cadets currently enrolled in the Fire Cadet Program, (2) the date of entry into the program, (3) the date of entry into the uniformed force and (4) the failure rate from the Fire Department Training Academy, including the failure rate for each of the following: (a) fire training curriculum; (b) EMT curriculum; (c) physical ability; (d) background investigation; and (e) medical investigation.

St. Elizabeths Fire Fighting Unit

The Committee has repeatedly urged the integration of the St. Elizabeths Fire Fighting Unit into the D.C. Fire Department. The Committee is not satisfied that District officials have exhausted all efforts with respect to examining reasonable options that could achieve effective integration.

The Committee has requested the General Accounting Office to evaluate the management and financial administration of the St. Elizabeths Fire Fighting Unit in order to determine the efficacy and efficiency of the current organization of the unit within the Commission on Mental Health Services. The General Accounting Office is also requested to provide the Committee with a plan for accomplishing a transfer of the St. Elizabeths Fire Fighting Unit to the D.C. Fire Department in the event the Congress or the District government wish to do so for purposes of maximizing patient and public safety and assuring effective administration, personnel management and training.

Safety Fences on Duke Ellington Bridge

In the Dire Emergency Supplemental Appropriations Act of 1990 (Public Law 101-302, approved May 25, 1990; 104 Stat. 241, 242), the following provision concerning the safety barriers on the Duke Ellington Bridge was included under the appropriation heading "Public Works":

> *Provided*, That none of the funds contained in this Act or any other Act shall be obligated or expended by the District of Columbia government to remove the safety fences at the Duke Ellington Memorial Bridge until—
>
> (a) the Mayor's Agent, following an evidentiary determination, has found that the evidence indicates that the circumstances have changed to nullify the 1987 findings of the Mayor's Agent, HPA No. 87-377 (August 20, 1987), as to the benefits of the fences; and
>
> (b) the Mayor has provided a detailed statement to the Committees on Appropriations of the House of Representatives and the Senate explaining the basis for the decision to remove the safety fences.

Prior to the Subcommittee's July 12, 1990, markup of the District's fiscal year 1991 appropriations bill, the following letter was

received from the Mayor explaining the basis for his decision to remove the suicide barriers:

THE DISTRICT OF COLUMBIA,
Washington, DC, July 11, 1990.

Hon. JULIAN C. DIXON,
House Appropriations Subcommittee on the District of Columbia, Rayburn House Office Building, Washington, DC.

DEAR CONGRESSMAN DIXON: In accordance with the provisions of the "Dire Emergency Supplemental Appropriations Act of 1990," and discussions held during the June 28, 1990 Appropriations Subcommittee hearing on the District's FY 1991 Budget and FY 1990 Supplemental Budget, I am providing this detailed written explanation regarding the basis for my decision to remove the suicide barriers on the Duke Ellington Bridge.

As you are aware, the decision to mount the barriers in the winter of 1985–86 was successfully challenged in the Courts by a coalition of District residents. In response, the Department of Public Works (DPW) submitted in May, 1987 the plans for the suicide barriers to the D.C. Historic Preservation Review Board (HPRB) and the Commission of Fine Arts. Because the HPRB found on May 20, 1987 that the barriers were not consistent with the purposes of the District's historic preservation law (D.C. Law 2–144), it did not recommend installation.

A hearing was held by the Mayor's Agent for Historic Preservation in July, 1987. The purpose of the hearing was to determine if the alteration of the historic bridge was in the public interest. Thereafter, the Mayor's Agent found that the suicide barriers constituted a project of "special merit" and therefore alteration of the bridge was in the public interest. Accordingly, retention of the suicide barriers on the Ellington Bridge was approved. This decision was also challenged in the Courts by a coalition of District residents. However, the D.C. Court of Appeals affirmed the decision, holding that the Agent's decision flowed rationally from the findings of fact and was not arbitrary or capricious.

Nevertheless, public debate over bridge-suicides and the Ellington Bridge renovation plans, continued. In March 1988, residents of the surrounding neighborhoods—principally Adams Morgan, Sheridan Kalorama, and Woodley Park—organized the Citizens Committee for the Ellington Bridge and Taft Bridges to explore alternatives to the suicide barriers installed at the Ellington Bridge. To that end, they sponsored a juried competition entitled "Alternative Suicide Prevention Strategies for the Ellington Bridge" and a February 18, 1989 "Community Workshop on Alternative Suicide Prevention Strategies for the Ellington and Taft Bridges. The jurors included the Executive Director of the D.C. Hotline and a practicing psychiatrist.

Based on the ideas put forth in the competition and at the workshop, I held meetings with both the proponents and opponents of the suicide barriers on March 16, April 10, and April 26, 1989. The neighborhood meeting held on April 10th drew some 200 persons. After these meetings and consultation with staff, I approved the following alternation and instructed DPW to incorporate them into

the renovation plans for Ellington Bridge (as reported to you by letter dated February 23, 1990):

(a) Remove the existing safety fence;

(b) Widen existing sidewalks to better accommodate pedestrian use, and adjust lighting for compatibility;

(c) Place appropriate hotline equipment on Ellington Bridge;

(d) Add large commemorative plaques, informational banners and a music system; and

(e) Raise existing handrail by six (6) inches, and modify and extend the existing row of metal spikes by an appropriate amount. Also, adjust the stone coping at the lookouts and on the bridge approaches for compatibility.

After public notice, DPW presented the Ellington Bridge project modifications to HPRB at its regularly scheduled meeting on December 13, 1989. Two affected Advisory Neighborhood Commissions, 1C and 1D, numerous civic organizations, and individuals testified in support of the modifications. The transcripts and records of the meeting show that HPRB unanimously recommended approval of the modifications. As a result of this favorable recommendation, no further hearings were required.

The 1986 installation of suicide barriers was temporary, and the community was told this at the time. The effectiveness of these suicide barriers was always intended to be evaluated, followed by a decision on the means of permanently addressing the suicide issue. The revised renovation plans are, I believe, the best approach toward the myriad of issues regarding the Ellington Bridge. Their presence presents questions about providing barriers on other bridges and high places. The renovations will provide an adequate measure of safety to the public. They will enable suicide attempters to reach help via the hotline phones to be installed. They will encourage pedestrian life on the bridge through wider sidewalks and the memorial to Duke Ellington, which should change any image of the bridge as "the suicide bridge" and deter some potential suicides.

On the other hand, the barriers have not been successful. In fact, the barriers have not deterred suicide attempts. There have been at least four attempts, including one non-fatal jump. The most recent attempt was April 10, 1990. Statistically, it is difficult to "prove" that the barriers have reduced suicides off the Ellington Bridge. The number of suicides in the three years before high publicity resulting from the barrier controversy, compared with the three years afterward, are identical; there were no more suicides before the rails (1981–1983) than after the rails were erected (1986–1988).

Since the barriers were erected, there has been an increase in bridge suicides from other locations. A 1987 Department of Human Services report showed that jumps off the nearby Taft Bridge went from one in 1985 to five in 1986. The Taft Bridge has become a regular jumping site, and the not-too-distant Glover Bridge has become a jumping site, for the first time, subsequent to the erection of the Ellington rails. If the rails merely divert suicides to another location, they are ineffective.

The barriers have to be removed as part of the contract work to renovate the bridge. Removal would require full reimbursement to the federal government for the barrier installation.

In conclusion, I believe that the compromise approach which I approved in 1989 is eminently responsive to all community concerns. The physical modifications will facilitate the transformation of the bridge to a vital community place which affirms the value of human life. The placement of 24-hour suicide counselling hotlines on the bridge will both provide immediate counselling to those seeking it and allow concerned passers-by to phone in the possibility of a suicide. The original handrail has been redesigned to increase its height by six inches, principally to improve the safety of the bridge for pedestrians.

I have become convinced in the last year and a half that passive suicide barriers on bridges are not an effective technique to reduce the incidence of suicide in the District of Columbia. I firmly believe that the central element in suicide prevention is human intervention, such as counselling, not the construction of barriers.

I trust that this letter will satisfy the requirements of the language included in the Dire Emergency Supplemental Appropriations Act, as to both the process and the basis for my decision to approve the removal of the suicide barriers on the Ellington Bridge.

Sincerely,

MARION BARRY, Jr.,
Mayor.

Accordingly, the Committee has not continued the proviso in this bill.

TOTAL RESOURCES

Based on recommendations in the bill, a total of $4,831,095,000 and 48,509 positions will be available to the District government during the next fiscal year. Included in this figure are appropriations from District funds recommended in the accompanying bill as well as Federal and other grants and reimbursements. The financing of appropriations from District funds is from the Federal payment and revenues from various local taxes, fees, charges and other collections received by the District government.

A summary of the total resources by appropriation title follows:

TOTAL ESTIMATED RESOURCES AVAILABLE TO THE DISTRICT OF COLUMBIA, FISCAL YEAR 1991

Category/Account	Recommended in bill District of Columbia funds		Federal grants		Private and other funds		Total resources	
	Positions	Amount	Positions	Amount	Positions	Amount	Positions	Amount
Operating expenses:								
Governmental direction and support	2,120	$115,279,000		$79,000	9	$9,447,000	2,129	$124,755,000
Economic development and regulation	1,416	135,541,000	1,179	128,169,000	156	58,674,000	2,751	322,384,000
Public safety and justice	14,276	919,323,000	23	3,189,000	11	2,019,000	14,310	924,531,000
Public education system	12,585	735,240,000	1,124	61,785,000	86	16,046,000	13,795	813,071,000
Human support services	6,486	873,390,000	3,050	376,145,000	69	90,204,000	9,605	1,339,739,000
Public works	1,705	229,482,000	43	9,020,000	196	18,832,000	1,944	257,334,000
Convention center fund		8,383,000						8,383,000
Repayment of loans and interest		252,740,000						252,740,000
General fund deficit		1,713,000						1,713,000
Short-term borrowings		13,028,000						13,028,000

TOTAL ESTIMATED RESOURCES AVAILABLE TO THE DISTRICT OF COLUMBIA, FISCAL YEAR 1991—Continued

Category/Account	Recommended in bill District of Columbia funds		Federal grants		Private and other funds		Total resources	
	Positions	Amount	Positions	Amount	Positions	Amount	Positions	Amount
Optical and dental		3,112,000						3,112,000
Personal services		10,000,000						10,000,000
Supply, energy and equipment adjustment		10,000,000						10,000,000
Total, general fund	38,588	3,267,231,000	5,419	578,337,000	527	195,222,000	44,534	4,040,790,000
Enterprise funds								
Water and sewer	1,447	226,209,000				250,000	1,447	226,459,000
Lottery and charitable games	124	8,600,000				146,227,000	124	154,827,000
Cable television	16	1,700,000				5,000	16	1,705,000
Total, enterprise funds	1,587	236,509,000				146,482,000	1,587	382,991,000
Total, operating expenses	40,175	3,503,740,000	5,419	578,337,000	527	341,704,000	46,121	4,423,781,000
Capital outlay								
General fund		324,327,000		54,262,000				378,584,000
Water and sewer fund		28,730,000						28,730,000
Total, capital outlay		353,052,000		54,262,000				407,314,000
Intra-District positions	2,388						2,388	
Total	42,563	3,856,792,000	5,419	632,599,000	527	341,704,000	48,509	4,831,095,000

FEDERAL FUNDS

A total of $1,179,796,000 in Federal funds will be available to the District of Columbia government during fiscal year 1991. Included in this total are the Federal payment to the general fund, the Federal contribution to the local pension funds, drug emergency activities, St. Elizabeths Hospital, and other programs. Additional Federal funds will be received by the District through Federal grant programs. In addition, Federal reimbursements are received from such programs as medicaid and medicare.

The following table summarizes the various Federal funds estimated to be available to the District government during fiscal year 1991:

Federal Funds

Item	*Amount*
Federal payment	$430,500,000
Federal contribution to police officers and fire fighters, judges and teachers retirement funds	52,070,000
Saint Elizabeths Hospital	10,000,000
Drug emergency	26,708,000
Commission on Budget and Financial Priorities	1,000,000
Home rule study	800,000
Department of Administrative Services	1,600,000
Superior Court	160,000
Board of Education (Public Schools)	12,080,000
D.C. General Hospital	5,000,000
Subtotal (Federal funds included in this bill)	539,918,000
Federal grants	632,599,000
Federal reimbursements	7,279,000
Total	1,179,796,000

FEDERAL FUNDS INCLUDED IN BILL

The bill includes Federal funds totaling $539,918,000 for fiscal year 1991. This recommendation is $18,409,000 below the 1990 level and $20,640,000 above the President's budget.

The following table summarizes the amounts requested and the amounts recommended in the bill:

FEDERAL FUNDS INCLUDED IN BILL

Account	Appropriation 1990	Estimate fiscal year 1991	Recommended fiscal year 1991
Federal payment	$430,500,000	$430,500,000	$430,500,000
Federal reimbursement for Water and sewer services	8,685,000		
Federal contribution to police, fire fighters, judges and teachers retirement fund	52,070,000	52,070,000	52,070,000
Transitional payment for Saint Elizabeths Hospital	15,000,000	10,000,000	10,000,000
Criminal Justice Initiative	[1] 20,300,000		
Drug Emergency	31,772,000	26,708,000	26,708,000
Commission on Budget and Financial Priorities			1,000,000
Home rule study			800,000
Department of Administrative Services			1,600,000
Superior Court			160,000
Board of Education (Public Schools)			12,080,000
D.C. General Hospital			5,000,000
Total, Federal funds	558,327,000	519,278,000	539,918,000

[1] Appropriated in fiscal year 1990 for fiscal year 1991

FEDERAL PAYMENT

The Federal payment authorization has not been increased since fiscal year 1985 when it was set at $425,000,000. In fiscal year 1986, the District received $412,388,000 because of sequestration instead of the $425,000,000 appropriated.

For fiscal year 1991, the Federal payment recommended is $430,500,000 and represents 15.5 percent of local revenue collections as compared to 25.1 percent in fiscal year 1985.

A table showing the Federal payment and its relationship to local revenue collections for fiscal year 1951 through the amount estimated for 1991 follows:

FEDERAL PAYMENT COMPARED TO DISTRICT OF COLUMBIA GENERAL REVENUE LOCAL COLLECTIONS

[Dollar amounts in thousands]

Fiscal year	Federal payment appropriated (general fund)	General revenue local collections	Federal payment as a percentage of general local collections
1951	$9,800	$97,866	10.0
1952	10,400	102,398	10.2
1953	10,000	104,823	9.5
1954	11,000	105,456	10.4
1955	20,000	114,808	17.4
1956	18,000	122,302	14.7
1957	20,000	137,280	14.6
1958	20,000	144,745	13.8
1959	25,000	149,751	16.7
1960	25,000	162,888	15.3
1961	25,000	167,986	14.9

FEDERAL PAYMENT COMPARED TO DISTRICT OF COLUMBIA GENERAL REVENUE LOCAL COLLECTIONS—Continued

[Dollar amounts in thousands]

Fiscal year	Federal payment appropriated (general fund)	General revenue local collections	Federal payment as a percentage of general local collections
1962	30,000	181,615	16.5
1963	30,000	205,298	14.6
1964	37,500	215,804	17.4
1965	37,500	230,995	16.2
1966	44,250	256,398	17.3
1967	58,000	272,906	21.3
1968	70,000	301,767	23.2
1969	89,365	341,033	26.2
1970	116,166	388,523	29.9
1971	131,000	432,010	30.3
1972	173,654	458,523	37.9
1973	181,500	505,276	35.9
1974	187,450	534,253	35.1
1975	226,200	554,222	40.8
1976	248,949	628,245	39.6
Transition quarter	66,138	199,652	33.1
1977	276,000	754,447	36.6
1978	276,000	880,699	31.3
1979	250,000	953,697	26.2
1980	276,500	1,082,209	25.5
1981	300,000	1,190,596	25.2
1982	336,600	1,271,727	26.5
1983	361,000	1,402,409	25.7
1984	386,000	1,522,875	25.3
1985	425,000	1,692,804	25.1
1986	412,388	1,862,043	22.1
1987	444,500	2,042,444	21.8
1988	430,500	2,221,290	19.4
1989	430,500	2,419,603	17.8
1990	430,500	2,610,749	16.5
1991 estimate	430,500	2,779,383	15.5

Note.—Fiscal Year 1977 does not include special $650 Federal payment for inaugural expenses contained in supplemental.
Fiscal year 1978 does not include special Federal reimbursement of $2,565,000 for farmer's demonstration.
Fiscal Year 1986 reflects Gramm-Rudman reduction of $12,611,650 pursuant to Public Law 99-177.

DISTRICT OF COLUMBIA LOCAL COLLECTIONS

The District estimates it will collect a total of $2,948,499,000 in local revenues in fiscal year 1991 from various taxes, fees and charges. These collections are expected to be $170,899,000 higher than the estimated collections for fiscal year 1990.

A summary of these revenues comparing fiscal years 1990 and 1991 by source follows:

DISTRICT OF COLUMBIA LOCAL COLLECTIONS

[In thousands of dollars]

Item	Fiscal years—		Increase/decrease
	1990	1991	
Revenues:			
Local sources, current authority:			
Property taxes	$751,950	$832,200	+$80,250
Sales and use taxes	575,200	589,300	+14,100

DISTRICT OF COLUMBIA LOCAL COLLECTIONS—Continued

[In thousands of dollars]

Item	Fiscal years—		Increase/decrease
	1990	1991	
Income and franchise taxes	808,700	848,300	+39,600
Other taxes	213,000	218,300	+5,300
Subtotal, taxes	2,348,850	2,488,100	+139,250
Business licenses and permits	17,490	19,196	+1,706
Non-business licenses and permits	17,317	17,321	+4
Fines and forfeitures	48,436	47,770	−666
Charges for services	52,165	54,999	+2,834
Miscellaneous	26,386	30,483	+4,097
Fixed asset disposition	28,800	50	−28,750
Legalized gambling	47,900	49,826	+1,926
Subtotal, nontax	238,494	219,645	−18,849
Local sources:			
Pending authority	23,405	71,638	+48,233
Subtotal, general fund	2,610,749	2,779,383	+168,634
Water and sewer enterprise fund	166,851	169,116	+2,265
Total	2,777,600	2,948,499	+170,899

HISTORY OF FEDERAL PAYMENT

The Committee is including the usual history of the Federal payment and its relationship to the District's appropriated budget going back to fiscal year 1921. Figures for fiscal years 1921 through 1975 reflect general fund appropriations only, while appropriations from 1976 through 1980 are for operating expenses from all sources which include the general fund as well as the water and sewer fund. Appropriations for 1981 through 1991 estimates include operating expenses from the general fund only.

In fiscal year 1985, when the Federal payment authorization was set at $425,000,000, the Federal payment represented 20.47 percent of the general fund operating budget compared to 13.28 percent in fiscal year 1991.

The history referred to follows:

FEDERAL PAYMENT AND ITS RELATIONSHIP TO THE GENERAL FUND

Fiscal year	Total appropriations	District of Columbia share	U.S. share	U.S. share as a percent of total
1921	$21,474,271	$12,256,178	$9,218,093	42.93
1922	22,977,411	13,784,648	9,192,763	40.01
1923	23,833,043	14,430,265	9,402,778	39.45
1924	23,903,755	14,463,330	9,440,425	39.49
1925	31,175,672	22,030,317	9,145,355	29.33
1926	31,139,730	22,139,638	9,000,092	28.90
1927	33,951,478	24,950,987	9,000,491	26.51
1928	34,894,148	25,892,358	9,001,790	25.80
1929	35,957,970	26,957,753	9,000,217	25.03
1930	40,694,306	31,694,306	9,000,000	22.12
1931	45,625,286	36,125,252	9,500,034	20.82
1932	43,840,022	34,339,911	9,500,111	21.67

FEDERAL PAYMENT AND ITS RELATIONSHIP TO THE GENERAL FUND—Continued

Fiscal year	Total appropriations	District of Columbia share	U.S. share	U.S. share as a percent of total
1933	39,626,998	31,851,847	7,775,151	19.62
1934	29,700,737	24,000,708	5,700,029	19.19
1935	34,620,004	30,080,709	4,539,295	13.11
1936	38,295,953	32,588,424	5,707,529	14.90
1937	40,182,768	35,177,768	5,005,000	12.46
1938	41,143,818	36,118,792	5,025,026	12.21
1939	40,494,451	35,494,451	5,000,000	12.35
1940	41,777,885	35,777,768	6,000,117	14.36
1941	43,136,909	37,136,909	6,000,000	13.91
1942	47,401,269	41,401,269	6,000,000	12.66
1943	49,422,932	43,422,932	6,000,000	12.14
1944	54,642,247	48,642,247	6,000,000	10.98
1945	62,599,125	56,599,125	6,000,000	9.58
1946	64,728,423	58,728,423	6,000,000	9.27
1947	72,584,314	64,584,314	8,000,000	11.02
1948	81,744,086	70,744,086	11,000,000	13.46
1949	86,017,985	75,017,985	11,000,000	12.79
1950	98,331,275	87,331,275	11,000,000	11.19
1951	103,924,822	94,124,822	9,800,000	9.43
1952	121,265,978	110,865,978	10,400,000	8.58
1953	113,589,327	103,589,327	10,000,000	8.80
1954	129,111,304	118,111,304	11,000,000	8.52
1955	139,578,760	119,578,760	20,000,000	14.33
1956	143,179,303	125,179,303	18,000,000	12.57
1957	155,579,025	135,579,025	20,000,000	12.86
1958	166,096,999	146,096,999	20,000,000	12.04
1959	185,915,914	160,915,914	25,000,000	13.45
1960	199,806,074	174,806,074	25,000,000	12.51
1961	[1] 199,522,707	174,522,707	25,000,000	12.53
1962	209,571,780	179,571,780	30,000,000	14.31
1963	224,594,494	194,594,494	30,000,000	13.36
1964	240,934,361	203,434,361	37,500,000	15.56
1965	265,062,212	227,562,212	37,500,000	14.15
1966	285,093,147	240,843,147	44,250,000	15.52
1967	318,057,766	260,057,766	58,000,000	18.24
1968	371,269,747	301,269,747	70,000,000	18.85
1969	435,474,907	346,109,907	89,365,000	20.52
1970	528,960,521	412,794,521	[2] 116,166,000	21.96
1971	591,262,769	460,262,769	[3] 131,000,000	22.16
1972	641,466,600	467,812,600	173,654,000	27.07
1973	718,091,300	536,591,300	181,500,000	25.28
1974	777,764,647	590,314,647	187,450,000	24.10
1975	845,616,600	619,416,600	226,200,000	26.75
1976	1,042,142,700	793,194,000	248,948,700	23.89
1977	1,130,505,900	853,855,900	276,650,000	24.47
1978	1,260,791,300	984,791,300	276,000,000	21.89
1979	1,335,746,400	1,085,746,400	[4] 250,000,000	18.72
1980	1,426,093,300	1,149,593,300	276,500,000	19.39
1981	1,457,886,500	1,157,886,500	300,000,000	20.58
1982	1,586,298,000	1,249,698,000	336,600,000	21.22
1983	1,792,104,300	1,431,104,300	[5] 361,000,000	20.14
1984	1,897,285,000	1,511,285,000	[6] 386,000,000	20.34
1985	2,076,246,000	1,651,246,000	[7] 425,000,000	20.47
1986	2,247,906,000	1,835,517,650	412,388,350	18.35
1987	2,461,113,000	2,016,613,000	444,500,000	18.06
1988	2,701,265,000	2,270,765,000	430,500,000	15.94
1989	2,862,130,000	2,431,630,000	430,500,000	15.04
1990	3,107,833,000	2,640,061,000	[8] 430,500,000	13.85
1991 estimate	3,241,091,000	2,810,591,000	[9] 430,500,000	13.28

[1] Excludes appropriations for capital outlay beginning with fiscal year 1961.

Continued

[2] Includes $5,000,000 as provided in Public Law 91-106 for law enforcement activities in fiscal year 1970 only and $8,000,000 as provided in Public Law 91-287 for use in defraying the cost of the retroactive pay increase for policeman, firemen, and teachers.
[3] Includes $5,000,000 as provided in Public Law 91-358 for purposes of the D.C. Court Reform and Criminal Procedures Act of 1970.
[4] Excludes one-time special payment of $9,900,000 for the Federal share of the RFK Stadium bond repayment.
[5] Excludes one-time payment of $2,342,600 for special crime initiative.
[6] Excludes one-time special payment of $31,221,600 for crime initiative. Saint Elizabeths Hospital and education.
[7] Excludes $20,000,000 one-time special Federal payment for Saint Elizabeths Hospital and $9,873,000 for criminal justice and education and initiative.
[8] Excludes $15,000,000 special Federal payment for Saint Elizabeths Hospital and $31,772,000 for Drug Emergency.
[9] Excludes $10,000,000 special Federal payment for Saint Elizabeths Hospital, $26,708,00 for Drug Emergency, $20,640,000 for various other purposes and $20,300,000 for new correctional treatment facility.

FEDERAL CONTRIBUTION TO PENSION FUNDS

The Committee recommends approval of the Federal contribution of $52,070,000 to the police officers and fire fighters, teachers and judges retirement funds as authorized by the District of Columbia Retirement Reform Act (Public Law 96-122, approved November 17, 1979). This is the twelfth of 25 annual Federal payments which will total $1.3 billion and will cover a portion of the unfunded liability attributed to former District employees who retired before January 2, 1975, when home rule took effect. The Federal government's contribution will finance 80 percent of the liability for those who took normal service retirement and one-third of the liability for those who retired under disability.

FEDERAL PAYMENT FOR WATER AND SEWER SERVICES

In fiscal year 1990, the method of payment for water and sewer services provided to Federal facilities was changed on a trial basis from a lump sum appropriation provided in this bill to a new system with the United States Treasury charging user agency accounts directly based on the District's estimates and transferring the amounts to the District government quarterly. The Committee has included language under section 133 of the general provisions extending this collection and payment method for another year.

This method appears to be the most efficient in that it heightens Federal managers awareness of consumption since they have to budget and pay for these services while at the same time it provides the District government with prompt quarterly payments based on its estimates and allows two years for adjustments to agency accounts based on actual usage.

PAYMENT FOR SAINT ELIZABETHS HOSPITAL

The Committee recommends $10,000,000 to assist in financing Saint Elizabeths Hospital as part of a six-year plan authorized under Public Law 98-621, approved November 8, 1984, which transferred administrative and financial responsibility of St. Elizabeths to the District government on October 1, 1987. Public Law 98-621 also requires the Federal government to continue providing financial support through fiscal year 1991.

DRUG EMERGENCY

A Federal contribution of $26,708,000 is recommended to continue the District's stepped up efforts in its war against drugs. This amount is $5,064,000 below last year's level which represents the allowance included to assist the District in meeting its payment to the Federal Bureau of Prisons for District inmates in Federal institutions. The amount recommended by the Committee includes

$17,630,000 for the Police Department's efforts to increase its uniformed force to 5,055 officers. As of June 11, 1990, there were 4,433 sworn personnel on the force. For the courts, $4,676,000 is included to finance the additional eight judges authorized in fiscal year 1990 for the Superior Court and to more effectively process the current number of criminal cases backlogged and the additional case filings anticipated as a result of the increase in police officers. The Corporation Counsel's Office will receive $605,000 for direct prosecution of juvenile drug offenders, the processing of asset forfeiture actions involving property used by drug dealers, and efforts to deal with the societal consequences of drug abuse such as abused and neglected children. The balance of $3,797,000 will continue programs to seek out and provide pregnant women addicts with drug treatment programs and to provide public school students who are most at-risk with constructive alternatives to street life.

COMMISSION ON BUDGET AND FINANCIAL PRIORITIES

The Committee recommends not to exceed $1,000,000 as a matching Federal contribution to the District of Columbia for staffing and other expenses of the Commission on Budget and Financial Priorities. The Commission was established by the District as an independent, nonpartisan group in September 1989 and consists of 45 members. The purpose of the Commission is to examine the city's finances, to study the size and structure of the District's work force, the city's unfunded pension liability and the cost and benefits of major city agencies. According to the District's senior financial officer, the Commission "has a no holds barred mission to investigate spending, taxes, efficiency, the number of employees on the payroll, services delivered, financial planning and anything else that may touch on the financial status of the city government during the next five years and beyond."

The Commission members are all volunteers and are organized into six committees with a final reporting date of November 15, 1990. Language in the bill requires that these funds become available only when equally matched with District funds.

The Committee requests a report by December 31, 1990, from District and Commission officials showing how these funds were spent, the firms or persons receiving the funds and a brief summary of work performed for the expenditures.

STUDY OF HOME RULE INSTITUTIONS

The Committee recommends $800,000 for a study of the District's home rule institutions that the Committee believes should be undertaken in view of the length of time that the present home rule structure has been in place. In last year's report, the Committee urged the Mayor and Council to jointly submit a proposal for a study of the District's governmental structure to determine whether institutional changes should be made. The Committee felt that after 15 years of experience, an indepth outside evaluation by an independent research organization or institute of national prominence was warranted. The evaluation will be performed by a nationally-recognized independent research organization and presented to the Congress, the Mayor and City Council and the citizens of

the District of Columbia for review so that if there are any recommendations, they can be made to Congress for consideration in revising the Home Rule Charter.

The proposal was submitted as requested with the District's fiscal year 1991 budget and has been reviewed by the Committee. While the District was responsive to the Committee's directive, in reviewing the proposal the Committee believes some changes are mutually desirable.

The Committee's primary concern is the credibility of the study, and for that reason it is important that competition be nation-wide and that barriers to such competition be eliminated. The Committee suggests that a set number of points be awarded, after all other evaluation points are totaled, to bids received from certified minority firms, and if a joint venture includes a certified minority contractor, the number of points awarded may be based on a sliding scale depending on the level of minority participation.

Language has been included in the bill requiring the District to transmit the request for proposal to the appropriations and authorizing committees of the House and Senate at least 15 days, excluding Saturdays, Sundays, and holidays, before it is released for bid and to notify the committees at least 15 days, excluding Saturdays, Sundays, and holidays, prior to the contract award. The Committee also recommends language in the bill requiring that the complete report with supporting documentation be submitted to the Congress by the contractor at the same time it is provided to the Mayor and the Council.

CHILDREN'S NATIONAL MEDICAL CENTER

The Committee recommends a Federal contribution of $3,000,000 to Children's National Medical Center for a cost-shared National Child Protection, Trauma and Research Center focused on child and substance abuse prevention, trauma emergency medical care, pediatric AIDS/HIV treatment, critical care in newborn, pediatric and adolescent patients, pediatric medical research and other related specialized programs. According to testimony received by the Committee, the Center is estimated to cost $50,000,000 with most of the funds coming from private and other sources. The Center will conduct medical research, provide clinical care, coordinate community outreach activities, and train and educate health care professionals as well as serve as a national demonstration model available for replication at other children's facilities across the country. The funds recommended by the Committee will be used to assist in constructing and equipping the Center. Hospital officials testified that Children's Hospital is the largest nongovernmental provider of pediatric primary care in the District and ranks fourth out of 13 District hospitals in costs of charity care provided, excluding loses on publicly funded patients. One-third of the Center's patients are from low income neighborhoods in the District, and in 1987, $20,000,000 was written off for contractual allowances for publicly-funded patients. In addition, the Hospital spent $25,000,000 for free care and treatment of indigent patients for a total of $45,000,000 in uncompensated care.

DEPARTMENT OF ADMINISTRATIVE SERVICES

The Committee recommends a special contribution of $1,600,000 for the city's Department of Administrative Services which serves as the nerve center of the District government. This increase along with bill language allocating $500,000 in indirect costs from Federal grants will basically restore their budget to the fiscal year 1990 level. The department is responsible for four broad centralized functions including (1) the development of District-wide policies and procedures for acquiring, storing, and accounting for and distributing materials and supplies including surplus District government property; (2) the development of District-wide policies, procedures and standards for information resources management including automatic data processing, mail collection and distribution, and telecommunications and printing; (3) the management, protection and cleaning of all government building occupied by District employees under the jurisdiction of the Mayor; and (4) the appraising, purchasing, leasing and managing of real estate for the District government.

In addition, the Department provides essential services to all District agencies, and without adequate funding, other agencies such as the Police Department which many times has to wait a year or more for procurements, cannot perform their functions properly and thus become less effective and less able to serve the public which is the reason for their existence.

Even so, the department's budget has been reduced from $30,264,000 and 493 positions in fiscal year 1987 to $28,631,000 and 448 positions in fiscal year 1990 to $26,263,000 and 439 positions requested in the fiscal year 1991 budget. The Committee believes it is unreasonable to expect any improvement in the Department's operations if it has less resources to do its job.

The Committee will monitor the operations of this department during fiscal year 1991 and expects to receive reports showing measurable improvements when the department appears before the Committee to justify its fiscal year 1992 budget.

SUPERIOR COURT

A Federal contribution of $160,000 is recommended for the Superior Court for the After School Kids Program that was developed in February 1987 as an alternative to incarceration for juvenile offenders in the District of Columbia. According to testimony received by the Committee, the program has identified several problems characteristic of the population it serves such as neighborhood violence, school failure, weak family structures, a disillusioned community and the lack of positive role models which undermine the young person's ability to live successfully in the community. The program works with various community groups and institutions to provide volunteers who are matched with the probationary youth for tutoring, self-esteem building and advocacy. While participating in the program, 92 percent of the youth have not been arrested.

The Committee requests that quarterly reports be provided on the program.

BOARD OF EDUCATION

The Committee recommends a Federal contribution of $12,080,000 for the public school system including $12,000,000 for capital repairs and $80,000 for the D.C. Schools Project for recently-arrived immigrant children. The $12,000,000 for emergency capital funds includes $10,000,000 which is matched with $10,000,000 in District funds for maintenance improvements and emergency repairs to public school facilities, and $2,000,000 for renovations to athletic and recreational grounds and facilities.

A report prepared by the independent 64-member D.C. Committee on Public Education and released in June of 1989 identified $150,000,000 in deferred maintenance of public school buildings and facilities including such serious problems as overloaded electrical systems, leaking roofs, and fire doors that were inoperative.

It is important that these funds be used prudently with tangible results that benefit the students, and the Committee expects those administering these projects to demand and receive the highest quality of workmanship and materials from the individuals and contractors performing the work. The Committee requests detailed quarterly reports from the Board of Education showing specifically what these funds are being used for, the costs associated with each of the projects, and the amount allocated and expended at each school broken down at a minimum between labor and material costs. The Committee further expects vouchers to be audited by properly trained personnel so that audit trails are available in the event an audit is requested.

The Committee also recommends a Federal contribution of $80,000 to the Board of Education for the D.C. Schools Project which is a program to integrate recently-arrived immigrant children into the public school system. Testimony received by the Committee indicated that more than 9,800 students or almost one-eighth of total enrollment in the public schools claim a language other than English as their first, and the influx of recently arrived students continues to strain the system's resources.

The D.C. Schools Project attempts to address the problem by having volunteers tutor students in English acquisition and usage which provides students with individual attention that is not available in the crowded classroom. The volunteers also act as role models and friends to the students to encourage the development of self-esteem. In addition, the volunteers serve as liaisons between the recently arrived family and the various human service agencies in the community.

The Committee requests that an interim report on the use of these funds and the results of the program be provided by March 31, 1991.

DISTRICT OF COLUMBIA GENERAL HOSPITAL

A Federal contribution of $5,000,000 is recommended to expand and improve services at the District of Columbia General Hospital which is the city's only public hospital. The Committee has received reports concerning the financial burdens placed on other local hospitals that are treating indigent patients and are not being reimbursed for their costs. D.C. General's bed capacity was reduced

from 500 in fiscal year 1988 to 410 in fiscal year 1989, and three of its seven operating rooms are closed because of inadequate funding. The hospital has a level I trauma designation which is the highest level of designation, and its emergency room is the busiest in the District.

The Committee believes that a strong public hospital is an important step toward addressing the health needs of the uninsured in the District and that it is the most cost effective and expeditious method of addressing the problem.

With this Federal contribution of $5,000,000 the hospital's budget for fiscal year 1991 will total $131,520,000 and 2,356 positions.

Federal Grants

The District of Columbia participates as a State, county and city in the various Federal grant programs. Funds from these grants are in addition to those included in the accompanying bill. At the time the fiscal year 1991 budget was submitted, the city estimated that it would receive a total of $632,599,000 in Federal grants during the coming fiscal year.

The following table shows the amount of Federal grants the city expects to receive and the office or agency that expects to receive them:

Summary of Federal Grant Assistance to the District of Columbia

Agency	*Amount*
Governmental Direction and Support:	
Department of Administrative Services	$29,000
Economic Development and Regulation:	
Department of Housing and Community Development	15,500,000
Department of Public and Assisted Housing	68,078,000
Department of Employment Services	29,848,000
Housing Finance Agency	10,600,000
Department of Consumer and Regulatory Affairs	4,067,000
Public Service Commission	76,000
Total, Economic Development and Regulation	128,169,000
Public Safety and Justice:	
Metropolitan Police Department	314,000
Office of Emergency Preparedness	672,000
Office of Criminal Justice Plans and Analysis	2,203,000
Total, Public Safety and Justice	3,189,000
Public Education System:	
Board of Education (Public Schools)	56,228,000
University of the District of Columbia	4,680,000
Education Licensure Commission	71,000
Public Library	456,000
Commission on the Arts and Humanities	350,000
Total, Public Education System	61,785,000
Human Support Services:	
Department of Human Services	366,406,000
Office on Aging	4,430,000

Agency	*Amount*
Office of Human Rights/Minority Business Commission	178,000
D.C. Energy Office	5,131,000
Total, Human Support Services	376,145,000
Public Works:	
Department of Public Works	2,177,000
Washington Metropolitan Area Transit Authority (Metro)	6,843,000
Total, Public Works	9,020,000
Total, Operating Expenses	578,337,000
Capital Outlay:	
General fund	54,262,000
Total, Federal grants	632,599,000

Balanced Budget Recommended

The Committee recommends a balanced budget in accordance with the District government's request. It is estimated that sufficient resources will be available from current revenue authority and pending authority to finance the operating expenses. A financial plan for each of the six categories of operating expenses—(1) general fund, (2) water and sewer fund, (3) Convention Center fund, (4) Lottery and Charitable Games fund, (5) Cable Television fund, and (6) D.C. General Hospital fund, follows:

GENERAL FUND FISCAL YEAR 1991 FINANCIAL PLAN

[In thousands of dollars]

	Appropriation	Grants and other revenue	Total general fund
Revenue:			
Local sources, current authority:			
Property taxes	832,200		832,200
Income taxes	848,300		848,300
Sales taxes	589,300		589,300
Other taxes	218,300		218,300
Licenses, permits	36,517		36,517
Fines, forfeits	47,770		47,770
Service charges	54,999		54,999
Miscellaneous	30,483	117,206	147,689
Subtotal, current authority	2,657,869	117,206	2,775,075
Local sources, pending authority	71,638		71,638
Subtotal, local revenue	2,729,507	117,206	2,846,713
Federal sources:			
Federal payment [1]	430,500		430,500
Saint Elizabeths Hospital	10,000		10,000
Drug emergency	26,708		26,708
Commission on Budget and Financial Priorities	1,000		1,000
Home rule study	800		800
Department of Administrative Services	1,600		1,600
Superior Court	160		160
Board of Education (Public Schools)	12,080		12,080
D.C. General Hospital	5,000		5,000
Advance appropriation	20,300		20,300
Grants	508,148	563,057	563,057
Subtotal, Federal sources	508,148	563,057	1,071,205

GENERAL FUND FISCAL YEAR 1991 FINANCIAL PLAN—Continued

[In thousands of dollars]

	Appropriation	Grants and other revenue	Total general fund
Total revenue [2]	3,237,655	680,263	3,917,918
Expenditures, current:			
Governmental direction and support	115,279	9,476	124,755
Economic development and regulation	133,374	176,156	309,530
Public safety and justice	919,323	5,208	924,531
Public education system	648,327	62,030	710,357
Human support services	818,488	399,541	1,218,029
Public works	227,274	27,852	255,126
Short-term borrowings	13,028		13,028
Optical and dental	3,112		3,112
Personal services adjustment	(10,000)		(10,000)
Non personal services adjustment	(10,000)		(10,000)
Expenditures, debt service:			
Principal	93,805		93,805
Interest and fiscal charges	158,935		158,935
Total expenditures	3,110,945	680,263	3,791,208
Excess of revenue over (under) expenditures	126,710		126,710
Other financing sources (uses):			
Surplus property sales	50		50
Operating transfers-in (out):			
Lottery and charitable games	49,826		49,826
Housing Finance Agency	(2,167)		(2,167)
D.C. General Hospital	(54,510)		(54,510)
University of DC	(76,913)		(76,913)
Convention Center	(8,383)		(8,383)
Capital Projects Fund	(32,900)		(32,900)
Subtotal, other financing sources (uses)	(124,997)		(124,997)
Total expenditures and other financing sources (uses)	3,235,942	680,263	3,916,205
Excess of revenue over expenditures and other financing sources (uses)	1,713		1,713

[1] Excludes a $5,500,000 additional federal payment proposed in the President's FY 1991 budget.
[2] Excludes $49,826,000 from the Lottery and $50,000 in proceeds from fixed asset disposition. Total revenue and other sources financing the appropriation, including the advance appropriation, are $3,261,391,000.

WATER AND SEWER FUND FINANCIAL PLAN, FISCAL YEARS 1987–91

[In thousands of dollars]

	Fiscal year—					
	1987	1988	1989	1990 budget	1990 revised	1991 budget
Revenue:						
Water and sewer charges:						
Retail customers	114,573	114,139	109,764	122,052	111,674	111,674
Federal Government	41,861	31,431	32,454	35,200	33,700	32,938
District agencies	6,961	6,884	6,761	7,587	7,000	7,000
Wholesale water sales	5,670	5,263	5,317	5,013	5,700	6,175
Sewage charges	33,544	37,130	38,259	36,948	42,417	43,017
Other	2,895	2,327	4,275	3,400	1,100	1,100
Total revenue	205,504	197,174	196,830	210,200	201,591	201,904
Expenses:						
Personal services	38,888	44,081	49,673	51,057	51,057	53,686
Contractual services	39,755	38,057	39,834	39,191	46,384	43,239
Water purchases	12,730	14,585	13,639	16,315	16,315	16,832
Supplies	11,891	11,742	15,061	16,774	16,507	17,514
Occupancy	11,547	11,786	10,782	11,279	11,189	12,917
Depreciation and amortization	12,916	14,333	15,028	15,002	16,948	19,111

WATER AND SEWER FUND FINANCIAL PLAN, FISCAL YEARS 1987–91—Continued

[In thousands of dollars]

	Fiscal year—					
	1987	1988	1989	1990 budget	1990 revised	1991 budget
Interest, fiscal charges	21,758	22,936	23,658	22,409	21,385	22,104
Miscellaneous	2,072	3,596	87	2,717	450	762
Bad debt			7,359			
Total operating expenses	151,557	161,116	175,121	174,744	180,235	186,165
Net income (loss) from operations	53,947	36,058	21,709	35,456	21,356	15,739
Interest income				4,562	4,821	4,430
Depreciation closed to contributed capital	2,441	2,704	2,805	2,400	3,161	3,745
Net income (loss)	56,388	38,762	24,514	42,418	29,338	23,914
Retained earnings/(deficit) beginning of year	(6,006)	50,382	89,144	113,658	113,658	142,996
Retained earnings/(deficit) end of year	50,382	89,144	113,658	156,076	142,996	166,910

CONVENTION CENTER FUND FINANCIAL PLAN, FISCAL YEARS 1989–91

[In thousands of dollars]

	Fiscal year—			
	1989	1990 budget	1990 revised	1991 budget
Revenue:				
Building rental	2,761	2,300	2,300	2,300
Exhibition services	2,051	1,500	1,500	1,500
Communications	1,179	650	800	800
Concessions	1,022	700	500	500
Miscellaneous	513	350	400	400
Total revenue	7,526	5,500	5,500	5,500
Expenses:				
Convention Center program:				
Personal services	6,249	6,283	6,283	5,875
Contractual service	2,739	2,088	2,106	212
Supplies	529	400	400	389
Occupancy costs	1,435	1,300	1,300	1,300
Depreciation	3,145	2,992	3,245	3,119
Miscellaneous	353	454	505	159
Total Convention Center expenses	14,450	13,517	13,839	11,054
Promotion program:				
Convention Center	419	309	682	682
Washington Convention and Visitors Association	1,608	1,235	2,731	2,731
D.C. Committee to Promote Washington	1,222	942	2,048	2,048
D.C. Chamber of Commerce	312	312	312	487
Total promotion center expenses	3,561	2,798	5,773	5,948
Total expenses	18,011	16,315	19,612	17,002
Income (loss) before operating transfers	(10,485)	(10,815)	(14,112)	(11,502)
Operating transfers in (out) General Fund	8,597	7,874	10,867	8,383
Net Income (loss)	(1,888)	(2,941)	(3,245)	(3,119)
Retained earnings (deficit) at beginning of year	11,635	9,747	9,747	6,502
Retained earnings (deficit) at end of year	9,747	6,806	6,502	3,383

LOTTERY AND CHARITABLE GAMES FUND FINANCIAL PLAN, FISCAL YEARS 1987–91

[In thousands of dollars]

	Fiscal year—					
	1987	1988	1989	1990	1990 revised	1991
Operating revenue:						
Sales:						
Instant Lottery	3,766	5,328	5,349	5,800	5,800	5,850
Lucky Numbers	82,645	77,413	75,661	73,340	77,500	76,875
Lucky Lotto	9,749	7,363	3,025	7,800	.....	.....
D.C. Four	23,580	26,104	27,034	30,200	28,300	29,200
D.C. Daily Double	1,973	1,502	1,081	500	1,550	3,280
Lotto America	.....	5,328	23,226	7,800	24,500	26,150
Quick Cash	.....	.....	7,261	.....	12,400	12,150
Fees: Charitable games	25	34	7	22	22	22
Total operating revenue	121,738	123,072	142,644	125,462	150,072	153,527
Operating expenses:						
Administration	5,272	5,740	7,994	8,600	8,600	8,600
Prizes	61,765	60,923	67,016	62,637	74,504	75,860
Contractual services	5,376	4,956	5,982	4,840	6,618	7,016
Retailer commissions	6,550	6,552	7,280	6,885	8,190	8,375
Advertising	3,825	3,506	4,050	4,150	5,060	5,150
Total operating expenses	82,788	81,677	92,322	87,112	102,972	105,001
Operating income (loss)	38,950	41,395	50,322	38,350	47,100	48,526
Nonoperating revenue (expenses): Interest	1,397	1,511	3,013	1,200	1,300	1,300
Income (loss) before operating transfer	40,347	42,906	53,335	39,550	48,400	49,826
Operating transfers in (out)	(40,100)	(42,500)	(53,000)	(39,550)	(47,900)	(49,826)
Net income (loss)	247	406	335	.....	500	.....
Fund equity (deficit) at beginning of year	1,158	1,405	1,811	2,146	2,146	2,646
Fund equity (deficit) at end of year	1,405	1,811	2,146	2,146	2,646	2,646

CABLE TELEVISION FINANCIAL PLAN, FISCAL YEARS 1987–91

[In thousands of dollars]

	Fiscal year—					
	1987	1988	1989	1990 budget	1990 revised	1991 budget
Operating revenue:						
Franchise fees	250	277	623	1,600	1,600	1,700
Franchise award fee	.....	.....	.....	.....	.....	.....
Other revenue	264	363	507	.....	.....	15
Total operating revenue	514	640	1,130	1,600	1,600	1,715
Operating expenses:						
Personal services	184	349	473	662	508	645
Contractual services	68	35	57	93	56	179
Supplies	9	8	4	10	2	10
Occupancy costs	24	86	174	535	248	519

CABLE TELEVISION FINANCIAL PLAN, FISCAL YEARS 1987–91—Continued

[In thousands of dollars]

	Fiscal year—					
	1987	1988	1989	1990 budget	1990 revised	1991 budget
Depreciation						
Equipment	206	139	207	300	16	362
Total operating expenses	491	617	915	1,600	830	1,715
Income (loss) before operating transfers	23	23	215		770	
Operating transfers in (out)			(500)			
Net income (loss)	23	23	(285)		770	
Fund equity (deficit) at beginning of year	(7)	16	39	(246)	(246)	524
Fund equity (deficit) at end of year	16	39	(246)	(246)	524	524

D.C. GENERAL HOSPITAL FUND FINANCIAL PLAN, FISCAL YEARS 1989–91

[In thousands of dollars]

	Fiscal year—			
	1988 actual	1989 actual	1990 revised	1991 budget
Revenue:				
Patient care	63,514	61,350	62,286	66,058
Grants				
Other	4,938	5,129	5,535	5,942
Total revenue	68,452	66,479	67,821	72,000
Operating expenses:				
Personal services	76,794	82,720	83,967	92,264
Contractual services	12,235	13,756	12,257	15,723
Materials and supplies	12,911	11,855	11,386	14,220
Energy, communications and other	5,197	4,775	5,104	5,403
Depreciation	4,303	4,942	5,100	5,400
Total expenses	111,440	118,048	117,814	133,010
Income (loss) before operating transfer	(42,988)	(51,569)	(49,993)	(61,010)
Operating transfers in (out) general fund	41,930	44,430	49,993	54,510
Special Federal contribution				5,000
Net income (loss)	(1,058)	(7,139)	0	(1,500)
Fund equity (deficit) at beginning of year	(6,845)	(7,903)	(15,042)	(15,042)
Fund equity (deficit) at end of year	(7,903)	(15,042)	(15,042)	(16,542)

PERSONNEL

The Committee recommends a total of 40,175 authorized positions to be financed from District of Columbia appropriated funds during fiscal year 1991 consisting of 38,588 positions under general fund operating expenses and 1,587 for the enterprise funds. The Committee's recommendation reflects a net increase of 591 positions above the fiscal year 1990 level of 39,584 consisting of a base reduction of 367 of which 48 are under the appropriation for governmental direction and support, 51 under the economic development and regulation, 29 under public safety and justice, two under the appropriation for public education system, 182 under human

support services, 52 under public works, and three under cable television enterprise fund. The increase of 958 are for the following agencies: 1 for the Department of Administrative Services, 2 for the Department of Housing and Community Development, 7 for the Office of People's Counsel, 5 for the Fire Department, 4 for the D.C. Court System, 9 for the Pretrial Services Agency, 80 for the Department of Corrections, 45 for the Board of Education (Public Schools), 65 for the D.C. School of Law, 4 for the Public Library, 736 for the Department of Human Services.

The following table summarizes by agency the positions authorized, requested and recommended for fiscal year 1991.

SUMMARY OF POSITIONS—DISTRICT OF COLUMBIA

Agency	Authorized 1990	Adjustment	1991 base	Increases	Recommended by committee	Total authorized in 1991
Governmental direction and support:						
Council	172	0	172	0	0	172
Auditor	18	0	18	0	0	18
Mayor	27	0	27	0	0	27
Office of the Secretary	29	−1	28	0	0	28
Inspector General	27	−2	25	0	0	25
Communications	9	0	9	0	0	9
Intergovernmental	31	−2	29	0	0	29
Deputy Mayor/City Adm	28	−1	27	0	0	27
Personnel	387	−19	368	1	1	369
Administrative Services	448	−9	439	0	0	439
Contract Appeals Board	7	0	7	0	0	7
Deputy Mayor/Finance	3	0	3	0	0	3
Budget	47	−2	45	0	0	45
Financial Management	282	−9	273	0	0	273
Finance and Revenue	566	−1	565	0	0	565
Elections and Ethics	34	0	34	0	0	34
Campaign Finance	14	0	14	0	0	14
Public Employee Relations	4	0	4	0	0	4
Employee Appeals	24	−2	22	0	0	22
Retirement Board	10	0	10	0	0	10
Total, governmental direction and support	2,167	−48	2,119	1	1	2,120
Economic development and regulation:						
Deputy Mayor/Economic Development	20	−2	18	0	0	18
Office of Planning	70	−2	68	0	0	68
Housing and Community Development	77	−6	71	2	2	73
Public and Assisted Housing	78	−2	76	0	0	76
Employment Services	246	−11	235	0	0	235
Business and Economic Development	42	−2	40	0	0	40
International Business	7	0	7	0	0	7
Housing Finance Agency	[1] (20)	0	[1] (20)	0	0	[1] (20)
Appeals and Review	2	0	2	0	0	2
Equalization and Review	2	0	2	0	0	2
Consumer and Reg. Affairs	808	−26	782	0	0	782
Public Service Commission	83	0	83	0	0	83
People's Counsel	23	0	23	7	7	30
Total, economic development and regulation	1,458	−51	1,407	9	9	1,416
Public safety and justice:						
Police Department	6,102	0	6,102	0	0	6,102
Fire Department	2,032	−2	2,030	5	5	2,035
Court of Appeals	86	0	86	0	0	86
Superior Court	1,284	0	1,284	0	0	1,284
D.C. Court System	88	0	88	4	4	92

SUMMARY OF POSITIONS—DISTRICT OF COLUMBIA—Continued

Agency	Authorized 1990	Adjustment	1991 base	Increases	Recommended by committee	Total authorized in 1991
Corporation Counsel	236	−10	226	0	0	226
Public Defender Service	[1] (147)	0	[1] (147)	[1] (7)	[1] (7)	[1] (154)
Pretrial Services Agency	83	0	83	9	9	92
Corrections	4,045	−10	4,035	80	80	4,115
Parole	112	−5	107	0	0	107
National Guard	37	0	37	0	0	37
Emergency Preparedness	57	−1	56	0	0	56
Judicial Disabilities and Tenure	2	0	2	0	0	2
Law Revision Comm	3	0	3	0	0	3
Criminal Justice	21	−1	20	0	0	20
Civilian Complaint	19	0	19	0	0	19
Total, public safety and justice	14,207	−29	14,178	98	98	14,276
Public education system:						
Board of Education	10,619	0	10,619	45	45	10,664
University	1,365	0	1,365	0	0	1,365
D.C. School of Law	0	0	0	65	65	65
Education Licensure Commission	9	0	9	0	0	9
Library	466	−1	465	4	4	469
Arts and Humanities	14	−1	13	0	0	13
Total, public education system	12,473	−2	12,471	114	114	12,585
Human support services:						
Human Services	5,242	−181	5,061	736	736	5,797
Recreation and parks	570	1	571	0	0	571
Aging	20	−1	19	0	0	19
Human Rights and Minority Business	68	−1	67	0	0	67
Latino Affairs	13	0	13	0	0	13
Commission for Women	8	0	8	0	0	8
D.C. Energy Office	11	0	11	0	0	11
Total, human support services	5,932	−182	5,750	736	736	6,486
Public Works:						
Public Works	1,725	−51	1,674	0	0	1,674
D.C. Taxicab Commission	32	−1	31	0	0	31
Total, public works	1,757	−52	1,705	0	0	1,705
Total, general fund operating	37,994	−364	37,630	958	958	38,588
Water and sewer enterprise:						
Utility Administration	1,447	0	1,447	0	0	1,447
Washington Aqueduct	[1] (275)	0	[1] (275)	0	0	[1] (275)
Total, water and sewer	1,447	0	1,447	0	0	1,447
Lottery and Charitable Games	124	0	124	0	0	124
Cable Television	19	−3	16	0	0	16
Total, enterprise funds	1,590	−3	1,587	0	0	1,587
Total, operating expenses	39,584	−367	39,217	958	958	40,175

[1] Not included in total.

Employment Ceiling

The Committee recommends an employment ceiling of 40,037 positions which is the number requested by the city in the bill. This

ceiling reflects a net increase of 775 above the fiscal year 1990 level.

OPERATING EXPENSES

GOVERNMENTAL DIRECTION AND SUPPORT

The Committee recommends a total of $115,279,000 for fiscal year 1991 for the various departments, agencies, and activities funded through this appropriation. This allowance is $2,458,000 above the level enacted in the fiscal year 1990 appropriation bill and the same as requested.

A comparative summary by activity follows:

GOVERNMENTAL DIRECTION AND SUPPORT

Agency/activity	1990 adjusted (1991 base)	Budget estimate 1991	Recommended in bill	Bill compared with—	
				1990 adjusted (1991 base)	1991 estimate
Council	$8,213,000	$8,718,000	$8,718,000	+$505,000	
Auditor	801,000	951,000	951,000	+150,000	
Advisory Neighborhood Commissions	1,172,000	1,172,000	1,172,000		
Mayor	1,715,000	1,933,000	1,933,000	+218,000	
Secretary	1,962,000	2,072,000	2,072,000	+110,000	
Inspector General	1,301,000	1,301,000	1,301,000		
Communications	462,000	462,000	462,000		
Intergovernmental Relations	2,185,000	2,185,000	2,185,000		
Deputy Mayor/City Administrator	1,382,000	1,382,000	1,382,000		
Personnel	13,877,000	15,835,000	15,835,000	+1,958,000	
Administrative Services	25,962,000	26,253,000	27,853,000	+1,891,000	+$1,600,000
Contract Appeals Board	408,000	445,000	445,000	+37,000	
Deputy Mayor for Finance	183,000	183,000	183,000		
Budget	1,851,000	1,884,000	1,884,000	+33,000	
Financial Management	15,397,000	15,961,000	15,961,000	+564,000	
Finance and Revenue	22,924,000	24,448,000	24,448,000	+1,524,000	
Elections and Ethics	2,494,000	2,544,000	2,544,000	+50,000	
Campaign Finance	1,123,000	1,158,000	1,158,000	+35,000	
Public Employee Relations	299,000	304,000	304,000	+5,000	
Employees Appeals	1,273,000	1,472,000	1,472,000	+199,000	
Retirement Board	818,000	818,000	818,000		
Council of Governments	383,000	398,000	398,000	+15,000	
Commission on Budget and Financial Priorities			1,000,000	+1,000,000	+1,000,000
Home rule study			800,000	+800,000	+800,000
Total, Governmental Direction Support	106,185,000	111,879,000	115,279,000	+9,094,000	+3,400,000

COUNCIL OF THE DISTRICT OF COLUMBIA

The appropriation of $8,718,000 and 172 positions are recommended for 1991. The allowance includes increases of $140,000 for annualization of FY 1990 midyear pay adjustment, $235,000 for term/temporary staff, $15,000 for out-of-town travel, $20,000 for maintenance and repairs of machinery, $15,000 for contractual services, $5,000 for a legislative tracking system, $7,000 for conference fees, $18,000 to purchase telecommunications equipment, and $50,000 for equipment rental.

The Council of the District of Columbia is the legislative branch of the District of Columbia government.

OFFICE OF THE DISTRICT OF COLUMBIA AUDITOR

The Committee recommends a total of $951,000 and 18 positions for the coming net fiscal year, which is $146,000 above the 1990 appropriation. The net increase of $146,000 consists of a base reduction of $4,000 from other services and charges and increases of $124,000 for full funding of existing staff and $26,000 for building rent.

The Office of the District of Columbia Auditor monitors, assesses, and reports on District of Columbia government operations so as to promote economy and efficiency in the government.

ADVISORY NEIGHBORHOOD COMMISSIONS

A total of $1,172,000 is recommended for fiscal year 1991, the same as appropriated for fiscal year 1990. The Advisory Neighborhood Commissions are responsible for advising the District government on matters of public policy on such issues as planning, transportation, social services, health, safety and sanitation, as they relate to their respective neighborhood commission areas.

OFFICE OF THE MAYOR

The sum of $1,933,000 and 27 positions are recommended for fiscal year 1991, an increase of $218,000 above the 1990 allowance. The increase of $218,000 is for the implementation of D.C. Law 7-62, the Interpreters and Non-English Speaking Persons Act of 1987.

The Mayor is responsible for providing leadership, exercising management control over executive agencies, supervising labor relations, ensuring the integrity of District financial affairs and proposing, reviewing and approving or vetoing all legislation enacted by the Council of the District of Columbia.

OFFICE OF THE SECRETARY

An appropriation of $2,072,000 and 28 positions are recommended for the operation of the Office of the Secretary, which is $52,000 and one position below the amount appropriated for fiscal year 1990. The Committee has approved the base reduction of $162,000 and one continuing full-time position and increases of $50,000 for the Bicentennial Commission and $60,000 for personal services funding for Archival and Records Management.

The Office of the Secretary serves as the administrative and logistical staff support to the Mayor and the immediate executive offices of the Mayor.

OFFICE OF INSPECTOR GENERAL

A total of $1,301,000 and 25 positions are recommended for the Office of Inspector General. This allowance is $171,000 and two positions below the appropriation for fiscal year 1990.

The Office of the Inspector General is responsible for the prevention and detection of fraud, abuse, waste, and mismanagement in

the programs and operations of the District of Columbia government.

OFFICE OF COMMUNICATIONS

The Committee recommends $462,000 and nine positions, which is $46,000 below the 1990 appropriation and the same as requested.

The Office of Communications is responsible for the centralized dissemination of information to the public and overseeing the public information functions of all District departments and agencies.

OFFICE OF INTERGOVERNMENTAL RELATIONS

An appropriation of $2,185,000 and 29 positions are recommended for fiscal year 1990, which is a decrease of $33,000 and two positions below the 1990 level.

The Office of Intergovernmental Relations is responsible for controlling on behalf of the Chief Executive all matters relating to legislation both with the Council of the District of Columbia and the Congress; for liaison with the White House and Federal agencies; and for coordination with governments in the metropolitan area.

OFFICE OF THE CITY ADMINISTRATOR/DEPUTY MAYOR FOR OPERATIONS

The sum of $1,382,000 and 27 positions requested for the operation of the Office of the City Administrator/Deputy Mayor for Operations for fiscal year 1991 are approved. The allowance reflects a base reduction of $56,000 and one continuing full-time position below the 1990 appropriation.

The Office of the City Administrator/Deputy Mayor for Operations is responsible for overseeing the operations and programs of the major operating departments.

OFFICE OF PERSONNEL

The Committee recommends $15,835,000 and 369 positions for the operation of the Office of Personnel during fiscal year 1991. This allowance reflects a base reduction of $1,704,000 and 19 positions and increases of $1,587,000 for personal services underfunding, $72,000 and one continuing full-time position for a Labor Economist, $72,000 for Share Computer costs, $70,000 for Mediation/Interest Arbitration costs, $50,000 for equipment rental, and $107,000 for a Pay Equity Study.

The Office of Personnel is responsible for a personnel system which recruits, develops, and retains an efficient, qualified work force to fill jobs necessary to carry out public policy within the parameters and requirements of applicable laws, statutes, and published policies.

DEPARTMENT OF ADMINISTRATIVE SERVICES

A total of $27,853,000 and 439 positions are recommended for the operation of the Department of Administrative Services during fiscal year 1991. This allowance reflects a base reduction of $2,669,000 and nine positions, an increase of $291,000 for annualization of the midyear pay adjustment and within grades and $1,600,000 in a special Federal contribution discussed earlier in this

report to restore funding so the department can better serve District agencies.

The Department of Administrative Services is responsible for providing support services to District operating agencies.

CONTRACT APPEALS BOARD

The Committee recommends the sum of $445,000 and seven positions for the Contract Appeals Board for fiscal year 1991, the same level as approved for fiscal year 1990.

The Contract Appeals Board hears, reviews, and decides upon all protests and appeals from actions by contracting officers.

OFFICE OF THE DEPUTY MAYOR FOR FINANCE

The sum of $183,000 and three positions are recommended for the Office of the Deputy Mayor for Finance, as requested. This allowance reflects a base reduction of $1,000 from personal services.

The Office of the Deputy Mayor for Finance oversees the financial management and budgetary functions of the District government and serves as the government's official spokesperson on all financial matters.

OFFICE OF THE BUDGET

The Committee has approved the request of $1,884,000 and 45 positions for fiscal year 1991 for the operation of the Office of the Budget. The Committee has approved a base reduction of $129,000 and two positions and an increase of $33,000 for annualization of the FY 1990 midyear pay adjustment.

The Office of the Budget prepares the annual budget request, supplemental budgets, and budget amendments for submission to the Council of the District of Columbia, the President of the United States and the Congress of the United States.

OFFICE OF FINANCIAL MANAGEMENT

An appropriation of $15,961,000 and 273 positions are recommended for the operation of this office during fiscal year 1991, a net reduction of $942,000 and nine positions below the 1990 level. Reflected in this allowance is a base reduction of $1,506,000 and nine positions and increases of $429,000 for a shortfall in personal services $35,000 for other services and charges, and $100,000 for computer equipment.

The Office of Financial Management is responsible for operating the central accounting office, operating, maintaining and improving the Financial Management System, administering the centralized pay and retirement system, operating the District-wide computer center, administering the treasury management program, developing, and implementing and monitoring accounting policies and systems applicable to District agencies.

DEPARTMENT OF FINANCE AND REVENUE

The appropriation of $24,448,000 and 565 positions are recommended for fiscal year 1991, and reflects a base reduction of one continuing full-time position and $30,000 and an increase of $1,524,000 to fund existing positions.

The Department of Finance and Revenue is responsible for administering and enforcing the District's tax laws; conducting research on revenue and alternative tax systems; advising the Mayor and the District Council on tax policy, programs, and revenues; recording deeds and other written instruments affecting a right, title, or interest in real or personal property in the District of Columbia; and providing assistance and information to taxpayers and citizens.

BOARD OF ELECTIONS AND ETHICS

The requested appropriation of $2,544,000 and 34 positions are recommended for fiscal year 1991 and reflects an increase of $50,000 to fund expansion of the Geographic Information Systems (GIS) Program.

The Board of Elections and Ethics is responsible for the administration and enforcement of the election laws of the District of Columbia.

OFFICE OF CAMPAIGN FINANCE

A total of $1,158,000 and 14 positions are recommended for fiscal year 1991, an increase of $35,000 for personal services costs.

The Office of Campaign Finance is responsible for independently administering and enforcing District laws pertaining to campaigns for elected officials, lobbyist activities, conflict of interest, financial disclosures and ethical standards for public officials.

PUBLIC EMPLOYEE RELATIONS BOARD

The bill includes $304,000 and four positions for fiscal year 1991, and reflects a base reduction of $3,000 and an increase of $5,000 to cover the cost of fringe benefits.

The Public Employee Relations Board is responsible for the impartial resolution of labor-management disputes in the District government.

OFFICE OF EMPLOYEE APPEALS

A total of $1,472,000 and 22 positions are recommended for fiscal year 1991, a net increase of $114,000 and a decrease of two continuing full-time positions. This allowance reflects a base reduction of $85,000 and two continuing full-time positions and increases of $51,000 for temporary staff to eliminate case backlog, $20,000 for contractual services for Westlaw, $28,000 to purchase equipment to expand casetracking and data base systems, and $100,000 for case arbitration costs.

The Office of Employee Appeals is responsible for hearing any employee appeal of a final agency decision affecting a performance rating, an adverse action, a reduction-in-force, the resolution of a grievance, an erroneous employee payment, a privacy and records management decision, or the classification of a position.

DISTRICT OF COLUMBIA RETIREMENT BOARD

The Committee recommends approval of the requested $818,000 and 10 positions for fiscal year 1991, the same level as fiscal year 1990. The bill language appropriates the total amount requested of $9,077,000 and provides $818,000 from the general fund and

$8,259,000 from investment income. This represents an increase of $2,351,000 above the fiscal year 1990 level to cover increases in investment manager and master trustee fees which are a function of the market value of the retirement funds' assets under management. These assets are expected to increase from $1.6 billion in fiscal year 1990 to $1.9 billion in fiscal year 1991.

The District of Columbia Retirement Board controls and manages the retirement funds for police officers, firefighters, judges and teachers.

METROPOLITAN WASHINGTON COUNCIL OF GOVERNMENTS

The bill includes $398,000 for fiscal year 1991, and reflects increases of $11,000 for general contributions, $2,000 for a Work Study Program, and $2,000 for the Washington Ear.

The Metropolitan Washington Council of Governments is the cooperative association of the 19 major cities and counties in the metropolitan area.

COMMISSION ON BUDGET AND FINANCIAL PRIORITIES

The Committee recommends not to exceed $1,000,000 to be matched equally with District funds and Federal funds for a total of $2,000,000 for the Commission on Budget and Financial Priorities. A discussion of the Commission's work can be found on page 17 of this report.

HOME R[illegible] STUDY

The Committee has approved $800,000 for an indepth study of the District's present governmental structure by an independent research organization or institute of national prominence. A discussion of this study can be found on pages 17 and 18 of this report.

Economic Development and Regulation

The Committee recommends a total of $135,541,000 for fiscal year 1991 for the departments and agencies funded through this appropriation. This allowance is $5,689,000 above the adjusted base for 1991 and $2,372,000 below the appropriation for fiscal year 1990.

The following table summarizes by department and agency the amounts recommended in the bill:

ECONOMIC DEVELOPMENT AND REGULATION

Agency/activity	1990 adjusted (1991 base)	Budget estimate 1991	Recommended in bill	Bill compared with—	
				1990 adjusted (1991 base)	1991 estimate
Deputy Mayor for Economic Development	$1,379,000	$1,399,000	$1,399,000	+$20,000	
Planning	3,478,000	3,642,000	3,642,000	+164,000	
Housing and Community Development	13,864,000	14,090,000	14,090,000	+226,000	
Public and Assisted Housing	29,168,000	31,795,000	31,795,000	+2,627,000	
Employment Services	36,620,000	36,859,000	36,859,000	+239,000	
Business and Economic Development	4,901,000	5,042,000	5,042,000	+141,000	
International Business	418,000	423,000	423,000	+5,000	
Housing Finance Agency	2,167,000	2,167,000	2,167,000		
Appeals and Review	136,000	137,000	137,000	+1,000	
Equalization and Review	163,000	163,000	163,000		

ECONOMIC DEVELOPMENT AND REGULATION—Continued

Agency/activity	1990 adjusted (1991 base)	Budget estimate 1991	Recommended in bill	Bill compared with—	
				1990 adjusted (1991 base)	1991 estimate
Consumer and Regulatory Affairs	30,745,000	32,532,000	32,532,000	+1,787,000	
Public Service Commission	4,791,000	5,024,000	5,024,000	+233,000	
People's Counsel	2,022,000	2,268,000	2,268,000	+246,000	
Total, Economic Development and Regulation	129,852,000	135,541,000	135,541,000	+5,689,000	

OFFICE OF THE DEPUTY MAYOR FOR ECONOMIC DEVELOPMENT

The bill includes $1,399,000 and 18 positions for fiscal year 1991, and reflects a net decrease of $273,000 and two continuing full-time positions below the fiscal year 1990 level. This allowance reflects a base reduction of $293,000 and two positions and an increase of $20,000 for within grades.

The Office of the Deputy Mayor for Economic Development is responsible for developing a comprehensive, cohesive, economic development program for the District and to coordinate all programs, policies, strategies, proposals, and functions related to economic and community development in the District of Columbia.

OFFICE OF PLANNING

The Committee has approved the request of $3,642,000 and 68 positions for fiscal year 1991 for the operation of the Office of Planning. The Committee has approved a base reduction of $200,000 and two positions and an increase of $164,000 to fund existing staff and within grades.

The Office of Planning has the primary responsibility for developing the District's policies and plans for physical growth and development of the District of Columbia.

DEPARTMENT OF HOUSING AND COMMUNITY DEVELOPMENT

An appropriation of $14,090,000 and 73 positions are recommended for the operation of this department during fiscal year 1991, and reflects a net decrease of $743,000 and four continuing full-time positions. Reflected in this allowance is a base reduction of $969,000 and six continuing full-time positions and increases of $75,000 for pay annualization and within grades, $151,000 for Ward 8 home purchase assistance program, and two continuing full-time positions.

The Department of Housing and Community Development was established to implement the District's housing policies and to support its efforts in community development.

DEPARTMENT OF PUBLIC AND ASSISTED HOUSING

The requested appropriation of $31,795,000 and 76 positions are recommended for fiscal year 1991 and reflects a net increase of $2,455,000 and a decrease of two positions. Reflected in this allowance is a base reduction of $172,000 and two continuing full-time

positions and increases of $57,000 for FY 1991 pay adjustment, $2,500,000 for the low rent operating budget and $70,000 for a sports and study club at Valley Green Housing Project and Eastgate/Benning Heights Housing Project.

The Department of Public and Assisted Housing was established to implement the District's housing policies and to ensure the provision of safe, decent and sanitary low-cost public and subsidized housing to those residents of the District of Columbia who are eligible for such housing.

DEPARTMENT OF EMPLOYMENT SERVICES

A total of $36,859,000 and 235 positions are recommended for fiscal year 1991, a net decrease of $3,207,000 and 11 continuing full-time positions below the 1990 allowance. This allowance reflects a base reduction of $3,446,000 and 11 continuing full-time positions and an increase of $239,000 for within grades.

The Department of Employment Services provides opportunities for citizens to prepare for, find, and maintain gainful employment; provides income maintenance to mitigate the effects of unemployment; and ensures the quality of working conditions for wage earners by protecting their occupational health, safety, rights, and benefits.

OFFICE OF BUSINESS AND ECONOMIC DEVELOPMENT

The Committee recommends approval of the requested $5,042,000 and 40 positions for fiscal year 1991, a net decrease of $421,000 and two positions. This allowance reflects a base reduction of $562,000 and two continuing full-time positions and increases of $28,000 for within grades, $15,000 to absorb cost of administering the revolving loan fund, $5,000 for fringe benefits, $43,000 for communications cost, and $50,000 for building rent.

The Office of Business and Economic Development is responsible for the economic viability of the District, the office stimulates new employment opportunities for the citizens of the District of Columbia by attracting new businesses and by assisting existing businesses in their expansion efforts.

OFFICE OF INTERNATIONAL BUSINESS

The bill includes $423,000 and seven positions for fiscal year 1991, and reflects a net decrease of $74,000. This allowance reflects a base reduction of $79,000 and an increase of $5,000 for FY 1991 pay annualization and within grades.

The Office of International Business is responsible for promoting Washington, D.C. as an ideal city for international business in order to encourage and attract international firms and governments as well as national firms to locate or expand their international trade operations here in the District.

D.C. HOUSING FINANCE AGENCY

The Committee has approved the request of $2,167,000 and 20 positions for fiscal year 1991 for the operation of the Housing Finance Agency, the same level as the fiscal year 1990.

The Housing Finance Agency is a legally separate corporate instrumentality of the District of Columbia. This is achieved primarily by issuing tax exempt bonds which yield below market interest rates on mortgages used for the financing of single family homeownership and construction of permanent financing for multifamily rental housing.

BOARD OF APPEALS AND REVIEW

An appropriation of $137,000 and two positions are recommended for the operation of this Board during fiscal year 1991, an increase of $1,000 above the 1990 level. The increase of $1,000 is for FY 1991 pay annualization and within grades.

The Board of Appeals and Review is an administrative agency authorized to review agency decisions on citations and notices of violations filed by citizens in accordance with District of Columbia Administrative Procedures Act, the Civil Infractions Act of 1985, the Litter Control Administration Act of 1985, the Housing and Building Code Regulations of the Department of Consumer and Regulatory Affairs, the State Health Planning and Development Agency, and other matters which may be assigned by the Mayor of the District of Columbia.

BOARD OF EQUALIZATION AND REVIEW

The appropriation of $163,000 and two positions are recommended for fiscal year 1991, and reflects a base reduction of $1,000.

The Board of Equalization and Review is responsible for ensuring that real property in the District of Columbia is assessed at 100 percent of its estimated market value and that the assessments are in equalization.

DEPARTMENT OF CONSUMER AND REGULATORY AFFAIRS

The requested appropriation of $32,532,000 and 782 positions are recommended for fiscal year 1991 and reflects a net reduction of $552,000 and 26 positions below the 1990 level. This allowance reflects a base reduction of $2,339,000 and 26 continuing full-time positions and increases of $371,000 for annualization of FY 1990 pay adjustment, $369,000 for within grades, $310,000 for building rent, $600,000 for Abatement of Nuisances Program, and $137,000 for One-Stop Center improvement.

The Department of Consumer and Regulatory Affairs was established to protect the health, safety, and welfare of the residents of the District of Columbia by regulating business activities; and building use, occupational and professional conduct and standards; rental housing and condominiums; health and social service care facilities and the physical environment.

PUBLIC SERVICE COMMISSION

A total of $5,024,000 and 83 positions are recommended for fiscal year 1991, an increase of $233,000 above the fiscal year 1990 level. Recommended are increases of $71,000 for annualization of the FY 1990 midyear pay adjustment and within grades, $112,000 for three DS–13 temporary full-time positions to staff the Energy Conservation and Least-Cost Planning Program, and $50,000 to implement

the final phase of the Commission's three-year computer enhancement program.

The Public Service Commission has ratemaking and other regulatory authority over the electric, gas, and telephone companies within the jurisdiction of the District, and all security transactions taking place in the District of Columbia.

OFFICE OF PEOPLE'S COUNSEL

The Committee recommends approval of the requested $2,268,000 and 30 positions for fiscal year 1991, an increase of $246,000 and seven continuing full-time positions above the 1990 level. The increases recommended are for $29,000 to cover within grades, $217,000 for rent, and seven continuing full-time positions converted from temporary full-time positions.

PUBLIC SAFETY AND JUSTICE

The Committee recommends a total of $919,323,000 for fiscal year 1991 for public safety activities funded through this appropriation. This allowance is $65,450,000 above the 1991 adjusted base and $57,982,000 above the 1990 appropriation.

The allocation of funds by department and agency is shown in the following tabulation:

PUBLIC SAFETY AND JUSTICE

Agency/activity	1990 adjusted (1991 base)	Budget estimate 1991	Recommended in bill	Bill compared with—	
				1990 adjusted (1991 base)	1991 estimate
Police Department	$250,041,000	$257,242,000	$257,242,000	+$7,201,000	
Fire Department	98,467,000	101,902,000	101,902,000	+3,435,000	
Police and Fire Retirement	132,100,000	155,900,000	155,900,000	+23,800,000	
Judges Retirement	3,200,000	4,000,000	4,000,000	+800,000	
Court of Appeals	4,966,000	5,115,000	5,115,000	+149,000	
Superior Court	64,819,000	66,032,000	66,192,000	+1,373,000	+$160,000
D.C. Court System	22,125,000	22,258,000	22,258,000	+133,000	
Corporation Counsel	13,128,000	14,181,000	14,181,000	+1,053,000	
Settlements and Judgments	15,700,000	16,500,000	16,500,000	+800,000	
Public Defender Service	7,008,000	7,351,000	7,351,000	+343,000	
Pretrial Services Agency	3,110,000	3,412,000	3,412,000	+302,000	
Corrections	227,796,000	252,724,000	252,724,000	+24,928,000	
Parole	5,131,000	5,898,000	5,898,000	+767,000	
National Guard	1,359,000	1,381,000	1,381,000	+22,000	
Emergency Preparedness	2,683,000	2,724,000	2,724,000	+41,000	
Judicial Disabilities and Tenure	126,000	126,000	126,000		
Judicial Nomination Commission	37,000	37,000	37,000		
Law Revision Commission	216,000	219,000	219,000	+3,000	
Criminal Justice	1,082,000	1,371,000	1,371,000	+289,000	
Civilian Complaint Review Bd	779,000	790,000	790,000	+11,000	
Total, Public Safety and Justice	853,873,000	919,163,000	919,323,000	+65,450,000	+160,000

METROPOLITAN POLICE DEPARTMENT

A total of $257,242,000 and 6,102 positions are recommended for fiscal year 1991, a net increase of $7,201,000 above the 1990 allowance. The increases recommended are $2,064,000 for within grades

and $5,137,000 for annualization of the 700 new uniformed police officers allowed in fiscal year 1990.

The Committee has not approved the redirection of $1,000,000 from equipment to building renovations.

In last year's bill, the Committee included $26,000 in Federal funds for an accreditation study. That study was not requested by the department and the funds were not used. During the hearings on this year's bill, the Police Chief testified that he was exploring other efforts for an outside evaluation of the department to increase the efficiency and improve the professionalism in the department. The Committee recommends language in the bill requiring quarterly reports on the department's progress in achieving these objectives.

The Metropolitan Police Department is the primary law enforcement agency of the District of Columbia. The department's overall mission is to ensure public safety through the protection of life and property.

FIRE DEPARTMENT

The Committee recommends approval of the requested $101,902,000 and 2,035 positions for fiscal year 1991, a net increase of $2,284,000 and three positions above the fiscal year 1990 level. Recommended are the increases of $893,000 for within grades, $1,489,000 for additional overtime, $976,000 for employee health benefits, $58,000 for vehicle repair parts, $19,000 for repairs to building and grounds and five EMT instructors converted from temporary full-time status. Also approved are base reductions of $1,151,000 and two continuing full-time positions.

The Committee has approved the requested bill language that requires the department to maintain at least 21 ambulances on duty 24 hours each day of the year.

Administrative Assistants.—The Committee is concerned that the Fire Department may be contemplating removing the Administrative Assistants to the eight Battalion Fire Chiefs of the Firefighting Division. According to reports received by the Committee, it appears that the Administrative Assistants (Aides) perform duties that are essential to the orderly and efficient operations of their respective battalions, and in addition, are an integral part of the fireground command structure. The Committee is concerned that their removal would have an adverse impact on the safety of the fire fighters, citizens, workers, and visitors to the Nation's Capital and therefore has included language in the bill that requires the Fire Department to maintain these positions at all times.

The Fire Department is responsible for providing fire prevention, firefighting and emergency ambulance services throughout the entire District of Columbia.

POLICE AND FIRE RETIREMENT SYSTEM

The bill includes $155,900,000 for fiscal year 1991, and reflects an increase of $23,800,000 above the fiscal year 1990 level. The increase represents the actuarially determined contribution.

The Police and Fire Retirement System represents the District's contribution to the District of Columbia Police and Fire Retirement

Fund as required by Section 142 of the D.C. Retirement Act, Public Law 96-122. After its transfer to the retirement fund, the appropriation provides annuity payments to metropolitan police officers and firefighters retired under the disability and service retirement program.

JUDGES' RETIREMENT SYSTEM

The appropriation of $4,000,000 is recommended for fiscal year 1991, an increase of $800,000 above the 1990 level. The increase represents the actuarially determined contribution.

The Judges' Retirement System represents the District's contribution to the District of Columbia Judges' Retirement Fund, as required by section 142 of the D.C. Retirement Reform Act, Public Law 96-122. After its transfer to the retirement fund, the appropriation provides annuity payments to Superior Court and Court of Appeals judges retired under the disability and service retirement program.

COURT OF APPEALS

The Committee has approved the request of $5,115,000 and 86 positions for fiscal year 1991 for the operation of the Court of Appeals. The Committee has approved increases of $31,000 for annualization of new positions authorized in fiscal year 1990, $11,000 for within grades, $7,000 for Medicare-employer share, $26,000 for fringe benefits, $34,000 for judicial pay increase, $16,000 for senior judges' pay adjustment, and $24,000 for two percent cost-of-living adjustment.

The Court of Appeals is the highest court for the District of Columbia and reviews all civil and criminal appeals from the Superior Court, appeals from the administrative agencies of the District, disciplinary actions of the Board on Professional Responsibility, as well as, a number of special proceedings.

SUPERIOR COURT

An appropriation of $66,192,000 and 1,284 positions are recommended for the operation of the Superior Court during fiscal year 1991, an increase of $1,093,000 above fiscal year 1990 level. Reflected in this allowance are increases of $434,000 for within grades, $402,000 for FY 1990 midyear pay adjustment, $129,000 for annualization of new positions authorized in fiscal year 1990, $39,000 for Medicare employer benefit contribution, $203,000 for fiscal year 1990 judicial pay adjustment, and $6,000 for senior judges' pay differential. The Committee also recommends $160,000 for the after school kids alternative program to incarceration for juvenile offenders.

The Superior Court is the District's unified court of general jurisdiction. It is the trial court with original jurisdiction over all criminal, civil, tax, and probate cases, as provided for in Title 11 of the D.C. Code, "Organization and Jurisdiction of the Courts".

D.C. COURT SYSTEM

The appropriation of $22,258,000 and 92 positions are recommended for fiscal year 1991, and reflects an increase of $133,000

and four continuing full-time positions above the 1990 level. Increases recommended includes $36,000 for fiscal year 1990 midyear pay adjustment, $37,000 for within grades, $1,000 for overtime pay, $4,000 for the executive officer pay raise, $30,000 for three official court transcribers, and $25,000 for a court management analyst.

OFFICE OF THE CORPORATION COUNSEL

A total of $14,181,000 and 226 positions are recommended for fiscal year 1991, a net increase of $192,000 and a decrease of ten continuing full-time positions below the 1990 level. The allowance includes a base reduction of $861,000 and ten continuing full-time positions and increases of $105,000 for annualization of fiscal year 1990 midyear pay adjustment, $107,000 for within grades, $650,000 to fund vacant positions, and $191,000 for equipment purchases.

The Office of the Corporation Counsel is the legal office of the District of Columbia government. It conducts all legal business for the District of Columbia except the prosecution of adults for felonies and serious misdemeanors.

SETTLEMENTS AND JUDGMENTS

The Committee recommends approval of the requested $16,500,000 for fiscal year 1991, an increase of $800,000 above the fiscal year 1990 level.

This special account is established for the settlement of claims and suits and the payment of judgments that have been entered against the District of Columbia.

PUBLIC DEFENDER SERVICE

The bill includes $7,351,000 and 154 positions for fiscal year 1991, an increase of $343,000 and seven positions above the 1990 level. Recommended are increases of $159,000 to support expanded criminal representation, $163,000 for seven continuing full-time positions in support of legal services, and $21,000 for within grades.

The Public Defender Service provides legal representation for indigent persons in criminal, juvenile, and mental health commitment matters at both the trial and appellate levels.

PRETRIAL SERVICES AGENCY

The Committee has approved the request of $3,412,000 and 92 positions for fiscal year 1991 for the operation of the Pretrial Services Agency. The Committee has approved increases of $123,000 for five continuing full-time positions for the Interviewing Services, $49,000 for two continuing full-time positions for the Post-Release Supervision Program, $25,000 for one continuing full-time position for the Adult Drug Program, $26,000 for one continuing full-time position for the Juvenile Drug Program, $25,000 for within grades, $25,000 for annualization of the FY 1990 midyear pay adjustment, $20,000 for laboratory supplies, $5,000 for telephone costs, $2,000 for printing services, and $2,000 for postage costs.

The Pretrial Services Agency provides services to the courts and law enforcement agencies in the District of Columbia in accordance with D.C. Code 23–1301. These services include conducting urine tests for drugs on each juvenile and adult arrestee brought to the

Superior Court; providing background information about all arrestees for use in determining eligibility for pretrial release; providing follow-up services designed to ensure that individuals granted release return to court; supervising pretrial releasees and reporting violations to the court and to the U.S. Attorney's Office.

DEPARTMENT OF CORRECTIONS

An appropriation of $252,724,000 and 4,115 positions are recommended for the operation of the Department of Corrections during fiscal year 1991, an increase of $20,195,000 and 70 positions above the 1990 level. Reflected in this allowance are increases of $871,000 for fringe benefits, $5,076,000 to annualize funding and staff for the Jail Medical Program, $1,298,000 to annualize the fiscal year 1990 pay adjustment, $1,630,000 for within grades, and $16,053,000 for the Federal Bureau of Prisons.

The Department of Corrections protects the public by holding pretrial and convicted persons in a secure setting and by increasing the probability that those placed in its care will live law-abiding lives after their release. This is achieved by providing educational training and counseling opportunities during incarceration.

BOARD OF PAROLE

The appropriation of $5,898,000 and 107 positions are recommended for fiscal year 1991, an increase of $374,000 and a decrease of five continuing full-time positions below the 1990 level. Reflected in this allowance are increases of $25,000 for one temporary full-time position for the Office of the Board, $108,000 for five temporary full-time positions for workload in Parole Determination Services, $516,000 for 17 temporary full-time parole officers in Parole Supervision Services, $92,000 for five temporary full-time positions in Parole Supervision Services to support parole officers and the automation system, $10,000 for supplies for new staff and the automation system, and $16,000 for equipment and furniture for new staff.

The Board of Parole is charged with the responsibility of determining if and when an offender should be released on parole; establishing the terms and conditions of parole; supervising parolees in the community; and deciding if and when parole should be revoked.

NATIONAL GUARD

The requested appropriation of $1,381,000 and 37 positions are recommended for fiscal year 1991 and reflect a decrease of $4,000 below the fiscal year 1990 level. The Committee has approved the base reduction of $26,000 and increases of $11,000 for within grades and $11,000 for annualization of the fiscal year 1990 midyear pay adjustment.

The District of Columbia National Guard functions both as the militia of the District of Columbia and as a reserve component of the Army and Air Force. Thus, it serves both the District of Columbia government and the Federal government.

OFFICE OF EMERGENCY PREPAREDNESS

A total of $2,724,000 and 56 positions are recommended for fiscal year 1991, a net decrease of $32,000 and one position below the fiscal year 1990 level. The base reduction of $73,000 and one position and increases of $20,000 for annualization of the fiscal year 1990 midyear pay adjustment and $21,000 for within grades are recommended.

The Office of Emergency Preparedness has the primary responsibility of directing, administering and coordinating emergency management responsibilities for the District of Columbia.

COMMISSION ON JUDICIAL DISABILITIES AND TENURE

The Committee recommends approval of the requested $126,000 and two positions for fiscal year 1991, the same as the fiscal year 1990 level.

The Commission on Judicial Disabilities and Tenure has jurisdiction over all active and senior judges of the District of Columbia courts, i.e., the Superior Court of the District of Columbia and the District of Columbia Court of Appeals, in four specific areas: (1) a judge's conduct warranting disciplinary action; (2) involuntary retirement of a judge for reasons of health; (3) evaluation of a judge who seeks reappointment at the end of his or her term; and (4) review of a retiring judge who wishes to continue performing judicial duties as a senior judge.

JUDICIAL NOMINATION COMMISSION

The bill includes $37,000 for fiscal year 1991, the same level as for fiscal year 1990. The Judicial Nomination Commission is responsible for selecting and recommending nominees to the President to fill judicial vacancies in the District's Courts.

LAW REVISION COMMISSION

The Committee has approved the request of $219,000 and three positions for fiscal year 1991 for the Law Revision Commission. Included in the Committee's recommendations is an increase of $3,000 for annualization of the fiscal year 1990 midyear pay adjustment and within grades and a base reduction of $2,000.

The Law Revision Commission is responsible for modernizing the laws of the District of Columbia, many of which were initially enacted by the British Parliament prior to American Independence.

OFFICE OF CRIMINAL JUSTICE PLANS AND ANALYSIS

An appropriation of $1,371,000 and 20 positions are recommended for the operation of this office during fiscal year 1991, a net increase of $232,000 and a reduction of one continuing full-time position below the fiscal year 1990 level. The allowance recommended reflects a base reduction of $57,000 and one continuing full-time position and increases of $7,000 to annualize the fiscal year 1990 midyear pay adjustment, $8,000 for within grades, $181,000 for three temporary full-time positions in the Drug Control Policy Unit, $16,000 for communications, $68,000 for building rent, $6,000 for other services and charges, and $3,000 for equipment.

The Office of Criminal Justice Plans and Analysis is the District government's central unit for data collection and analysis of the criminal justice system.

CIVILIAN COMPLAINT REVIEW BOARD

The appropriation of $790,000 and 19 positions are recommended for fiscal year 1991 and reflects a base reduction of $8,000 and increases of $5,000 for annualization of the fiscal year 1990 midyear pay adjustment, and $6,000 for within grades.

The Civilian Complaint Review Board was created to receive, investigate, and adjudicate public complaints of excessive force, harassment, and improper language made against Metropolitan Police Officers and special police officers employed by the District of Columbia government.

PUBLIC EDUCATION SYSTEM

A total of $735,240,000 is recommended for the operation of the activities included within this appropriation. This allowance is $44,120,000 more than the 1990 appropriation. A summary of the allocations to the agencies and offices under this heading compared with the estimates follows:

PUBLIC EDUCATION SYSTEM

Agency/activity	1990 adjusted (1991 base)	Budget estimate 1991	Recommended in bill	Bill compared with—	
				1990 adjusted (1991 base)	1991 estimate
Board of Education	$497,146,000	$526,684,000	$526,764,000	+ $29,618,000	+ $80,000
Pay-As-You-Go Capital Board of Education		10,000,000	22,000,000	+ 22,000,000	+ 12,000,000
Teachers' Retirement	81,200,000	81,200,000	81,200,000		
University	75,838,000	76,913,000	76,913,000	+ 1,075,000	
D.C. Law School	3,440,000	3,940,000	3,940,000	+ 500,000	
Education Licensure Commission	505,000	518,000	518,000	+ 13,000	
Public Library	18,070,000	20,378,000	20,378,000	+ 2,308,000	
Arts and Humanities	3,474,000	3,527,000	3,527,000	+ 53,000	
Total, Public Education System	679,673,000	723,160,000	735,240,000	+ 55,567,000	+ 12,080,000

BOARD OF EDUCATION (PUBLIC SCHOOLS)

The Committee recommends an appropriation of $526,764,000 and 10,664 positions for fiscal year 1991, which is a net increase of $24,418,000 and 45 positions above the fiscal year 1990 appropriation. Increases have been allowed as follows: for the Office of the Superintendent $60,000 for legal counsel, $1,000,000 for equity in art, music, mathematics, physical education, and foreign language, $309,000 and ten positions for the Comer Project that brings community and parental involvement into local schools, $2,856,000 for early childhood education, $807,000 and ten positions for science labs and equipment, $730,000 and 24 positions to lower the counselor ratio, $1,000,000 to increase school allotments, and $1,045,000 for full-time prekindergarten aides; for junior high schools, $31,000 and one position to lower counselor ratios, $1,236,000 for schools of distinction, $750,000 for prevocational schools, $500,000 to increase

school allotments, and $556,000 for full-time aides; and for senior high schools, $225,000 for driver education programs, $367,000 for public private partnership, $600,000 to increase school allotments, $2,500,000 for athletics, $399,000 for full-time aides, and $150,000 for absorption of the D.C. Street Academy. Also recommended are increases for special populations of $403,000 for drug exposed children, $700,000 for special education tuition, $250,000 for citywide special education schools, $1,600,000 for occupational and physical therapy, $255,000 for community schools, $200,000 for adult education, $863,000 for computerized special education caseload, and $100,000 for special education assessments. The Committee has approved $1,000,000 for teaching positions and bilingual aides for the bilingual education program. For the Office of the Deputy Superintendent, the Committee has approved $500,000 for extra duty pay, $800,000 for dropout prevention, $2,000,000 for summer schools, $173,000 for student government and middle studies, $291,000 to coordinate volunteer and community activities, $157,000 for the home study program, $354,000 for mediation conflict resolution, $750,000 for the African-centered curriculum, $1,333,000 for computer replacement and upgrade, and $250,000 for television Channel 48. The Committee has also approved $100,000 for potential merit scholars, $1,196,000 for the Writing-To-Read Program, $750,000 for values/character education and $392,000 for maintenance repairs. The Committee has also approved $80,000 for the D.C. Schools Project for recently-arrived immigrant children and adjudicated delinquent youths from the inner city. The base reduction of $5,200,000 has been approved as requested.

The District of Columbia Public Schools provide preschool, kindergarten, elementary, secondary and continuing education programs for more than 80,000 District students.

TOTAL FUNDS AVAILABLE FOR PUBLIC SCHOOLS

The total funds available to the public school system in fiscal year 1991 follows:

Total resources

[Fiscal year 1991]

Item	*Amount*
Appropriations recommended in bill	$526,764,000
Federal funds	56,228,000
Private and other funds	3,582,000
Total, operating expenses	586,574,000

PUPIL MEMBERSHIP

For the 1990–91 school year, the number of students in the District's public school system is expected to decrease by 6,233, to 80,953. The following table shows annual pupil membership statistics from 1969–70 to the 1990–91 estimates:

PUPIL MEMBERSHIP, 1969–70 THROUGH 1990–91

School year	Enrollment	Change
October:		
1969	145,584	0
1970	142,857	−2,727
1971	139,650	−3,207
1972	136,783	−2,867
1973	132,438	−4,345
1974	128,389	−4,049
1975	126,568	−1,821
1976	122,586	−3,982
1977	116,595	−5,991
1978	113,858	−2,737
1979	106,156	−7,702
1980	99,225	−6,931
1981	94,425	−4,800
1982	91,105	−3,320
1983	88,843	−2,262
1984	87,397	−1,446
1985	87,092	−305
1986	86,405	−687
1987	87,539	+1,134
1988	87,186	−353
1989	80,953	−6,233
1990 estimate	80,953	

BOARD OF EDUCATION PAY-AS-YOU-GO CAPITAL

The Committee recommends a Federal contribution of $12,080,000 for the public school system including $12,000,000 for capital repairs and $80,000 for the D.C. Schools Project for recently-arrived immigrant children. The $12,000,000 for emergency capital funds includes $10,000,000 which is matched with $10,000,000 in District funds for maintenance improvements and emergency repairs to public school facilities, and $2,000,000 for renovations to athletic and recreational grounds and facilities.

A total of $22,000,000 of which $12,000,000 is Federal funds included in this bill, is recommended to finance the massive effort for the repair, rehabilitation, and maintenance of school facilities. This allowance includes $20,000,000 for maintenance improvements and emergency repairs to public school facilities and $2,000,000 for renovations to athletic and recreational grounds and facilities. A report prepared by the independent 64-member D.C. Committee on Public Education and released in June of 1989 identified $150,000,000 in deferred maintenance of public school buildings and facilities including such serious problems as overloaded electrical systems, leaking roofs, and fire doors that were inoperative.

It is important that these funds be used prudently with tangible results that benefit the students, and the Committee expects those administering these projects to demand and receive the highest quality of workmanship and materials from the individuals and contractors performing the work. The Committee requests detailed quarterly reports from the Board of Education showing specifically what these funds are being used for, the costs associated with each of the projects, and the amount allocated and expended at each school broken down at a minimum between labor and material

costs. The Committee further expects vouchers to be audited by properly trained personnel so that audit trails are available in the event an audit is requested.

TEACHERS' RETIREMENT AND ANNUITY PAYMENT

A total of $81,200,000 is recommended for fiscal year 1991, a decrease of $5,100,000 below the 1990 level.

The Teachers' Retirement and Annuity Payment represents the District's contribution to the District of Columbia Teachers' Retirement Fund, as required by section 142 of the Retirement Reform Act, Public Law 96-122. After the payment is transferred to the Retirement fund, it provides resources for payments to teachers retired under the disability and service retirement program and for survivor benefits and refund payments of retirement contibutions made to teachers leaving the retirement program before attaining retirement eligibility.

UNIVERSITY OF THE DISTRICT OF COLUMBIA

The Committee recommends approval of the requested $76,913,000 and 1,365 positions for fiscal year 1991, a net increase of $825,000 above the 1990 level. Recommended are the increases of $75,000 for the Lorton Fences Project, $292,000 for the Developmental Education Program, and $708,000 to enhance existing programs. Also approved is the base reduction of $250,000.

The University of the District of Columbia is the nation's only exclusively urban land-grant university. As a land-grant institution it has a mandate to teach, engage in basic and applied research, and carry the results to the community through extension programs and services.

DISTRICT OF COLUMBIA SCHOOL OF LAW

The bill includes $3,940,000 and 65 positions for fiscal year 1991, and reflects an increase of $500,000 above the fiscal year 1990 level. This allowance reflects an increase of $183,000 for building rent, $93,000 for other services and charges, $52,000 for financial aid, $172,000 for equipment and an increase of 65 continuing full-time positions to covert positions from temporary status.

The District of Columbia School of Law is established pursuant to D.C. Law 6-177 as a public school of law in the District of Columbia. It is intended to become a fully accredited school of law providing the citizens of the District with a wide range of legal educational opportunties.

EDUCATION LICENSURE COMMISSION

The Committee has approved the request of $518,000 and nine positions for fiscal year 1991 for the operation of the Education Licensure Commission. The Committee has approved a base reduction of $65,000 and increases of $11,000 for regular pay and $2,000 for equipment.

The Education Licensure Commission is responsible for licensing and regulating private, post-secondary degree-granting institutions and non-degree schools; for maintaining the records of closed

schools; and for approving courses for veterans' educational benefits.

PUBLIC LIBRARY

The appropriation of $20,378,000 and 469 positions are recommended for the operation of the Public Library during the fiscal year 1991, an increase of $1,529,000 and three positions above the 1990 level. The Committee has approved the following increases: $113,000 to restore salary lapse rescissions, $102,000 to restore energy rescissions, $528,000 to restore equipment rescissions, and $267,000 for pay annualization. The Committee has also approved $49,000 to annualize salaries and benefits for positions at the new Shepherd Park Branch Library, $200,000 for reclassification of non-librarian positions, $295,000 to reduce deficit in fringe benefits, $98,000 for four additional positions, $25,000 for training, $25,000 for maintenance contracts, $310,000 for equipment, $200,000 for the book fund, and $96,000 for building repair and maintenance. The Committee also approves the requested base reduction of $779,000 and one position.

The Committee has also approved the request for bill language clarifying the independent status of the Public Library and exempting it from across-the-board rescissions applied to agencies under the Mayor's control.

The Public Library was created to furnish books and other printed matter and information service convenient to the homes and offices of all residents of the District of Columbia.

COMMISSION ON THE ARTS AND HUMANITIES

The requested appropriation of $3,527,000 and 13 positions are recommended for fiscal year 1991, the same levels as fiscal year 1990 and one position below. The Committee approved the base reduction of $53,000 and one position as requested and increases of $43,000 for the Summer Program and $10,000 for pay annualization and within grades.

The Commission on the Arts and Humanities serves simultaneously as the District of Columbia's municipal arts agency and as its designated state arts agency.

HUMAN SUPPORT SERVICES

A total of $873,390,000 is recommended for the departments and agencies funded through this appropriation. This allowance is $45,472,000 more than the 1990 level.

A summary comparing the Committee's recommendations with the estimates by department and activity follows:

HUMAN SUPPORT SERVICES

Agency/activity	1990 adjusted (1991 base)	Budget estimate 1991	Recommended in bill	Bill compared with—	
				1990 adjusted (1991 base)	1991 estimate
Department of Human Services	$665,375,000	$727,295,000	$732,795,000	+$67,420,000	+$5,500,000
Recreation and Parks	31,335,000	31,844,000	31,844,000	+509,000	

HUMAN SUPPORT SERVICES—Continued

Agency/activity	1990 adjusted (1991 base)	Budget estimate 1991	Recommended in bill	Bill compared with—	
				1990 adjusted (1991 base)	1991 estimate
Pay-As-You-Go Capital Recreation and Parks	392,000	392,000	392,000		
Aging	13,641,000	14,159,000	14,159,000	+518,000	
D.C. General Hospital	46,293,000	54,510,000	59,510,000	+13,217,000	+5,000,000
Unemployment Compensation	4,393,000	5,063,000	5,063,000	+670,000	
Disability Compensation	18,611,000	20,848,000	20,848,000	+2,237,000	
Human Rights/Minority Business	2,706,000	2,752,000	2,752,000	+46,000	
Latino Affairs	1,979,000	1,989,000	1,989,000	+10,000	
Commission for Women	392,000	397,000	397,000	+5,000	
D.C. Energy Office	3,631,000	3,641,000	3,641,000	+10,000	
Total, Human Support Services	788,748,000	862,890,000	873,390,000	+84,642,000	+10,500,000

DEPARTMENT OF HUMAN SERVICES

A total of $732,795,000 and 5,797 positions are recommended in the bill for the programs and activities operated by the Department of Human Services. The Committee's recommendation reflects a net increase of $31,030,000 and 555 positions over the 1990 level.

Fiscal year 1990 pay adjustment.—The Committee recommends the requested increase of $5,393,000.

Critical positions.—The Committee recommends the requested increase of $317,000.

Personal services shortfalls.—The Committee recommends the requested increase of $810,000.

Energy.—The Committee recommends the requested increase of $471,000 for energy.

Executive Direction and Support.—The Committee recommends an increase of $355,000 for the Automated Client Eligibility Determination System.

Aid to Families and Dependent Children/Emergency Assistance.—The Committee recommends an increase of $2,136,000 for the cost of living adjustment.

Child Day Care.—The Committee recommends an increase of $1,000,000 to fund 385 new vouchered day care slots to comply with mandated welfare reform requirements.

Bureau of Habilitation Services.—The Committee recommends the following increases: $150,000 for general maintenance and repairs at Forest Haven and $3,435,000 to support positions previously funded through Medicaid reimbursements.

Family Services Administration.—The Committee recommends the following increases: $1,827,000 and 75 continuing full-time positions to meet increasing child abuse and neglect caseloads, $1,000,000 to fund existing program needs in nonpersonal services, $332,000 to increase the entry level salaries for social workers, $150,000 to purchase 15 vehicles for social workers, and $4,218,000 for homemaker and chore wage increases.

General Public Assistance/Supplemental Security Income.—The Committee recommends an increase of $356,000 for the legislatively

mandated costs of living adjustment for general public assistance recipients.

Income Maintenance Administration.—The Committee recommends increases of $518,000 to implement the Automated Client Eligibility Determination System, $1,334,000 to fund the Income Maintenance Management System contract, $427,000 to fund the Burial Assistance Program, $160,000 and ten continuing full-time positions to fund changes in the Medicaid Program, $370,000 to relocate the Northeast Service Center to the Marshall Heights Community Development Facility, two continuing full-time positions to bring positions in line with funding in the Self-Sufficiency Program, 33 continuing-full-time positions to convert term positions to continuing full-time in the Employment and Training pilot program, $785,000 and ten continuing full-time positions to implement the Family Support Act, and $2,414,000 to provide funding needs related to the Welfare Reform requirements.

Mental Retardation and Developmental Disabilities Administration.—The Committee recommends $5,725,000 to fund per-certification costs for care facilities and on-grounds and off-grounds habilitation.

Youth Services Administration.—The Committee recommends increases of $1,299,000 for additional group home beds to relieve overcrowding at Oak Hill and Oak Hill Annex, $156,000 for Latino youth services, and $2,000,000 for additional group homes, foster care, therapeutic care, substances abuse and family therapy beds.

The Committee also recommends a redirection of $191,000 for the Youth Services Administration in order to provide additional lighting and security fencing for the Oak Hill and Cedar Knoll Juvenile Detention Centers. The Committee recognizes that these facilities face severe problems relating to staffing shortages, structural maintenance deficiencies and other issues. The Committee strongly urges the Department of Human Services to review the problems at Oak Hill and Cedar Knoll and to be prepared to testify during the fiscal year 1992 budget hearings regarding the steps the Department has taken and what steps it plans to take in the future to alleviate the staffing shortages and other problems at these institutions.

Medicaid/Medical Charities.—The Committee recommends increases of $570,000 for the expansion of maternal and child health benefits, $93,000 for maternity, pediatric, and drug abuse cases, $430,000 for the expansion of maternal and child health benefits, $329,000 for increased utilization of outpatient hospital services, $1,000,000 for trauma cases, $250,000 for insurance premiums for AIDS patients, $1,019,000 for rate increases of skilled and intermediate nursing services, $347,000 for clinical and day treatment programs, $300,000 for the payment of HMO premiums, $151,000 for the payment of Medicare Part A premiums, $600,000 for various rate changes, $400,000 for rising pharmacy costs, and $1,000,000 for the expansion of child health benefits.

Commissioner of Public Health.—The Committee recommends increases of $334,000 to cover the increased cost of contractual services and 60 continuing full-time positions to staff the newly established Office of Medical Affairs for Social Services.

Alcohol and Drug Abuse Administration.—The Committee recommends an increase of $566,000 to maintain clinical services at the current level.

Ambulatory Health Care Administration.—The Committee recommends an increase of $666,000 for health care services.

D.C. Village.—The Committee recommends increases of 22 continuing full-time positions to bring D.C. Village back to its fiscal year 1988 staffing level, $1,498,000 to maintain Medicaid certification, $40,000 to replace an antiquated patient transport vehicle, and $502,000 and 18 continuing full-time positions to establish a new Resident Services Division.

Preventive Health Care Services Administration.—The Committee recommends an increase of $514,000 to fund current clinical health services.

Commission of Mental Health.—The Committee recommends an increase of $194,000 and 62 continuing full-time positions because of the declining Federal subsidy and an additional $5,500,000 for mental health programs.

Deputy for Administration.—The Committee recommends an increase of $3,265,000 and 21 continuing full-time positions because of the declining Federal subsidy.

Adult Service Administration.—The Committee recommends increases of $8,398,000 and 299 continuing full-time positions because of the declining Federal subsidy, 46 continuing full-time positions to establish a Region 3 Community Mental Health Center, and $500,000 for Community-based housing programs for out placement of 400 patients, and 16 positions to establish a psychiatric unit.

Child/Youth Services Administration.—The Committee recommends increases of $35,000 because of the declining Federal subsidy, five continuing full-time positions for residential services, and $700,000 and 20 continuing full-time positions for outreach and crisis services to children and adolescents.

HURT HOME

The Hurt Home was purchased by the District at a cost of $2.9 million with Federal grant funds to establish a youth residential treatment program for 24 children, ages 6 to 12 years at the time of admission, and an additional 15 day patients. No juveniles older than age 14 will be housed at the Hunt Home. The facility was constructed in 1939 and served as a residence for the blind. It was offered for sale in 1987 and purchased by the District because of its prior institutional use, location, and usable floor space. An additional $1.5 million in Federal grant funds is being used to renovate the home. At the present time, the District has no public youth residential facilities and approximately 300 District children require various levels of treatment and are in residential treatment facilities throughout the country at an annual cost of $25 million.

The annual per patient costs for the Hurt Home are estimated at approximately $89,000 and include both operating and capital costs amortized over 30 years. The annual per patient costs being paid by the District to out-of-state facilities providing the same level of care ranges from $92,000 per patient to $171,000 per patient.

Concern has been expressed about the high per patient cost and the procedures followed by District officials to establish the facility at this location, and the community has appealed a trial court's decision on whether the city followed proper procedures and obtained the necessary permits.

Since the status of the Hurt Home is uncertain at the present time and a court case is on appeal, the Committee has included language under the "Human Support Services" appropriation heading which prohibits the District from using the Hurt Home for either residents or day patients until such time as court action becomes final.

Forensic Services Administration.—The Committee recommends increases of $81,000 and seven continuing full-time positions because of declining Federal subsidy and $1,000,000 and 30 continuing full-time positions for a minimum security unit.

The Committee also approved the requested base reduction of $36,390,000 and 181 continuing full-time positions.

The Department of Human Services provides social, economic, and health support services for those in need.

DEPARTMENT OF RECREATION AND PARKS

An appropriation of $31,844,000 and 571 positions are recommended for the operation of this department during fiscal year 1991, a decrease of $1,862,000 and an increase of one position above the 1990 level. Reflected in this allowance are a base reduction of $2,670,000 and 11 positions, transfers in of $299,000 and 12 positions, and an increase of $509,000 to annualize the fiscal year 1990 midyear pay adjustment and within grades.

The Department of Recreation and Parks is responsible for providing a comprehensive recreation program for all residents of the District from preschoolers to senior citizens.

PAY-AS-YOU-GO CAPITAL, DEPARTMENT OF RECREATION AND PARKS

The appropriation of $392,000 is recommended for fiscal year 1991, a decrease of $155,000 below the 1990 level.

The Pay-As-You-Go Capital will enable the Department of Recreation and Parks to partially renovate recreation buildings and grounds where a complete renovation of a center is not necessary or cannot be scheduled within four or five years.

OFFICE ON AGING

The requested appropriation of $14,159,000 and 19 positions are recommended for fiscal year 1991 and reflects an increase of $431,000 and a decrease of one continuing full-time position. The Committee recommends increases of $8,000 for within grades, $10,000 for annualization of the fiscal year 1990 pay adjustment, $400,000 for inflationary costs associated with service providers and to strengthen nutrition centers, and $100,000 for a subsidy to the Washington Center for Aging Services.

The Office on Aging was established to develop a comprehensive system of health and social services for the District's elderly and to administer the provisions of the Older Americans Act.

D.C. GENERAL HOSPITAL PAYMENT

A total of $59,510,000 is recommended for fiscal year 1991, an increase of $13,217,000 above the 1990 level. The amount recommended by the Committee includes a special Federal contribution of $5,000,000 discussed on page 20 of this report to expand and improve services in an effort to relieve other local hospitals of the financial burdens they are incurring because of medical care they are providing to indigent patients who cannot pay for the care.

As the District's only public general hospital, the District of Columbia General Hospital is charged with providing high quality health care for residents of the District in an atmosphere of dignity and respect, regardless of the patient's ability to pay.

UNEMPLOYMENT COMPENSATION FUND

The bill includes $5,063,000 for fiscal year 1991, and reflects an increase of $670,000 for benefit payments to cover anticipated expenditure levels.

The Unemployment Compensation Fund, is a statutory program pursuant to D.C. Code, sec. 46–101 et seq., provides for unemployment compensation to eligible former District government employees during periods of unemployment.

DISABILITY COMPENSATION FUND

The bill includes $20,848,000 for fiscal year 1991, and reflects an increase of $2,237,000 above the fiscal year 1990 level. This allowance reflects increases for medical supplies, medical services and benefit payments.

The Disability Compensation Fund is a statutory program established pursuant to Title XXIV of the District of Columbia Comprehensive Merit Personnel Act, D.C. Law 2–139. The fund provides District government employees injured on the job with workers' compensation, including medical care, vocational rehabilitation, compensation for disability, and survivors' compensation.

DEPARTMENT OF HUMAN RIGHTS AND MINORITY BUSINESS DEVELOPMENT

A total of $2,752,000 and 67 positions are recommended for fiscal year 1991 and reflects a net decrease of $78,000 and one continuing full-time position. This allowance reflects a base reduction of $124,000 and one continuing full-time position and an increase of $46,000 for pay annualization and within grades.

The Department of Human Rights and Minority Business Development was established to ensure an end to illegal discriminatory practices in employment, housing and commercial space, public accommodations, education institutions and District government and private sector contracting.

OFFICE ON LATINO AFFAIRS

The Committee recommends approval of the requested $1,989,000 and 13 positions for fiscal year 1991, a net decrease of $5,000 below the 1990 allowance. The allowance reflects a base reduction of

$15,000 and an increase of $10,000 for within grades and pay annualization.

The Office on Latino Affairs was established to carry out planning, coordination, and monitoring activities to ensure that the full range of education, employment, health and social services available to District residents are made equally available to the Latino community.

COMMISSION FOR WOMEN

The bill includes $397,000 and eight positions for fiscal year 1991, and reflects a net decrease of $18,000 below the fiscal year 1990 level. This allowance reflects a base reduction of $23,000 and an increase of $5,000 for within grades and pay adjustment.

The D.C. Commission for Women functions to improve the economic status of women and their families through legislative initiatives; community based forums; policy dialogues and round table discussions, public testimonies, debates, and educational conferences on socio-economic issues.

D.C. ENERGY OFFICE

The Committee has approved the request of $3,641,000 and 11 positions for fiscal year 1991 for the operation of the D.C. Energy Office. The Committee has approved a base reduction of $5,000 and an increase of $10,000 for pay annualization.

The Energy Office is the lead agency for all energy policies and programs in the District of Columbia.

PUBLIC WORKS

A total of $229,482,000 for fiscal year 1991 is recommended in the bill for activities funded through this appropriation. The amount recommended is $5,584,000 above and 52 positions below the fiscal year 1990 level.

A comparative summary showing the allowance to the agencies funded through this appropriation follows:

PUBLIC WORKS

Agency/activity	1990 adjusted (1991 base)	Budget estimate 1991	Recommended in bill	Bill compared with—	
				1990 adjusted (1991 base)	1991 estimate
Department of Public Works	$92,389,000	$98,755,000	$98,755,000	+$6,366,000	
Pay-As-You-Go Capital Public Works	2,208,000	2,208,000	2,208,000		
D.C. Taxicab Commission	1,679,000	1,829,000	1,829,000	+150,000	
Transit Commission	86,000	90,000	90,000	+4,000	
Transit Authority (Metro)	113,749,000	123,000,000	123,000,000	+9,251,000	
School Transit Subsidy	3,600,000	3,600,000	3,600,000		
Total, Public Works	213,711,000	229,482,000	229,482,000	+15,771,000	

DEPARTMENT OF PUBLIC WORKS

The appropriation of $98,755,000 and 1,674 positions is recommended for fiscal year 1991, a net decrease of $2,557,000 and 51 po-

sitions below the 1990 appropriation. The Committee has approved a base reduction of $8,524,000 and 35 positions, transfer out of $399,000 and 16 positions, and increases of $925,000 for within grades and annualization of the fiscal year 1990 pay adjustment, $660,000 for traffic signal maintenance, $800,000 for streetlight maintenance, $1,120,000 for motor vehicle services and four new satellite facilities, $960,000 for street and alley cleaning, $60,000 for parking meter repair parts, $42,000 for the bicycle office, $300,000 for tree maintenance, $500,000 for solid waste collection, $700,000 for street maintenance, $235,000 for motor vehicle inspections, and $64,000 to purchase eight motor vehicles for the Council.

The Department of Public Works is responsible for maintaining the District's physical infrastructure, collecting and disposing of solid waste, administering motor vehicle regulations, and maintaining all of the District's vehicles and equipment except those of the departments of Police, Fire, Public Schools, and Corrections.

Suitland Parkway.—The Committee was pleased to learn of the Department's plans to rehabilitate the Suitland Parkway from South Capitol Street to the Maryland State line under a three phase plan beginning in the summer of 1990. The Committee has a particular interest in the Suitland Parkway as an extension of the Parkway that is currently under reconstruction in the State of Maryland with a very extensive investment of Federal funds.

The Committee fully expects that the Department of Public Works will conform to the schedule submitted to the Committee for rehabilitating the Parkway, including the start-up of phase one in the summer of 1990. The Department is requested to notify the Committee should the Department encounter any significant delays in implementing the plan as presented to the Congress.

The Department is specifically responsible for the District's 1,157 miles of roadway, 303 bridges, 496 acres of green space, 1,300 signalized intersections, 67,300 streetlights, 15,574 parking meters, 305,000 registered vehicles, 184,000 licensed drivers, 1,800 miles of sanitary/combined sewers, 1,286 miles of water mains, and 3,278 vehicles and items of equipment.

DEPARTMENT OF PUBLIC WORKS PAY-AS-YOU-GO CAPITAL

The Committee recommends $2,208,000 to purchase large items of equipment for the department's public space maintenance programs that normally take longer than 12 months for delivery.

D.C. TAXICAB COMMISSION

The requested appropriation of $1,829,000 and 31 positions are recommended for fiscal year 1991 and reflects a base reduction of $141,000 and one position below the 1990 level and an increase of $150,000 for pay annualization and within grades.

The D.C. Taxicab Commission is responsible to the regulation of taxicabs and passenger vehicles for hire in the District.

WASHINGTON METROPOLITAN AREA TRANSIT COMMISSION

A total of $90,000 is recommended for fiscal year 1991, an increase of $4,000 above the fiscal year 1990 level. The increase of $4,000 is the District's share of the Commission.

The Washington Metropolitan Area Transit Commission exercises jurisdiction over the transportation of passengers for hire between points in the Washington Metropolitan Transit District when that transportation is provided by privately owned carriers.

WASHINGTON METROPOLITAN AREA TRANSIT AUTHORITY

The Committee recommends approval of the requested $123,000,000 for fiscal year 1991, a net increase of $9,000,000 above the fiscal year 1990 level. Recommended is a base reduction of $251,000 and increases of $7,710,000 for Metrobus operations, and $1,541,000 for rail construction management.

The Washington Metropolian Area Transit Authority is responsible for providing safe and reliable public transportation to the Washington region.

SCHOOL TRANSIT SUBSIDY

The bill includes $3,600,000 for fiscal year 1991 the same level as the fiscal year 1990.

The School Transit Subsidy provides a subsidy for the reduced Metrobus and Metrorail fares of school children residing in the District of Columbia. The School Transit Subsidy program is offered in place of the more familiar yellow school buses.

Washington Convention Center Transfer Payment

The Committee has approved the request of $8,383,000 for fiscal year 1991 for the general fund contribution to the Washington Convention Center. The Center's budget request totals $13,883,000 consisting of the $8,383,000 from the general fund and $5,500,000 from operating revenues.

The Washington Convention Center was constructed to foster the economic revitalization goals of the District of Columbia through convention and tourism promotion.

Repayment of Loans and Interest

The appropriation of $252,740,000 is recommended for fiscal year 1991, an increase of $1,266,000 above the 1990 level.

The Repayment of Loans and Interest provides funds for debt service expenditures on the District's long-term borrowings to finance capital project expenditures of general fund agencies and a portion of amortized costs for private hospital construction.

Repayment of General Fund Deficit

The bill includes $20,000,000 to be applied toward reducing the District's accumulated general fund deficit of $213,403,000 as of September 30, 1989. The amount recommended by the Committee consists of $1,713,000 in the District's budget request plus an additional $18,287,000 which is to be identified by the Mayor and made available through reductions in amounts included in the bill and/or from additional revenues.

The Committee is adhering to its plan as stated in the fiscal year 1986 report (House Report 99-223, p. 51) and recommending the standard reduction of $20 million to be used exclusively for the re-

duction of the District's accumulated general fund deficit in fiscal year 1991.

The following table provides a chronology of the reductions that have been made in the District's accumulated general fund deficit since fiscal year 1980:

GENERAL FUND ACCUMULATED DEFICIT

Fiscal year ending	Noncash	Cash	Total
Sept. 30, 1980	$203,509,000	[1] $184,000,000	[2] $387,509,000
Reduction during FY 1981	(14,001,000)	−92,000,000	[3] −77,999,000
Sept. 30, 1981	217,510,000	92,000,000	309,510,000
Reduction during FY 1982		−13,061,000	−13,061,000
Sept. 30, 1983	217,510,000	78,939,000	296,449,000
Reduction during FY 1983		[4] −17,038,000	[4] −17,038,000
Sept. 30, 1983	217,510,000	61,901,000	279,411,000
Adjustment (internal services fund deficit)	7,909,000		7,909,000
Reduction during FY 1984		[5] −17,460,000	[5] −17,460,000
Sept. 30, 1984	225,419,000	44,441,000	269,860,000
Reduction during FY 1985		[6] −24,926,000	[6] −24,926,000
Sept. 30, 1985	225,419,000	19,515,000	244,934,000
Reduction during FY 1986	−538,000	−19,515,000	[7] −20,053,000
Sept. 30, 1986	224,881,000		224,881,000
Reduction during FY 1987	−20,288,000		[7] −20,288,000
Sept. 30, 1987	204,593,000		204,593,000
Increase during FY 1988	+14,279,000		[7] +14,279,000
Sept. 30, 1988	218,872,000		218,872,000
Reduction during FY 1989	−5,469,000		[7] −5,469,000
Sept. 30, 1989	213,403,000		213,403,000
Reduction during FY 1990	20,000,000		−20,000,000
Sept. 30, 1990 est.	193,403,000		193,403,000
Reduction during FY 1991	−20,000,000		−20,000,000
Sept. 30, 1991 est.	173,403,000		173,403,000

[1] Amount District government had planned to borrow at the end of FY 1980. See p. 1032, of FY 1984 D.C. Hearings.

[2] In addition, an imbalance of $66,208,800 in the capital budget of the D.C. Department of Transportation was funded through (1) a reprogramming of $28,475,700 in the Supplemental Appropriations Act of fiscal year 1979 (Public Law 96-38) (see page 162, Senate Report No. 96-224) and (2) new budget (obligational) authority of $37,733,100 in the D.C. Appropriations Act for fiscal year 1981 (see page 53, House Report No. 96-1271).

[3] Includes $51,400,000 in additional revenues, $9,699,000 reclassification of non-accural employee annual leave, $6,400,000 in expenditure reductions, and $10,500,000 in accounting adjustments.

[4] Budgeted at $20 million.

[5] Budgeted at $15 million.

[6] Budgeted at $20.1 million.

[7] Budgeted at $20 million reduction.

Short-Term Borrowings

The total of $13,028,000 as requested is recommended for fiscal year 1991 for short-term borrowings. These funds pay the interest and other costs associated with the District government's annual short-term borrowings.

Optical and Dental Benefits

The Committee recommends $3,112,000 for vision and dental care benefits for nonunion D.C. government employees and their dependents.

Supply, Energy and Equipment Adjustment

The Committee recommends the reduction of $10,000,000 in supply, energy and equipment to be distributed by the Mayor as requested.

Personal Services Adjustment

The bill includes a reduction of $10,000,000 to be distributed by the Mayor within object classes 11, 12, 13, and 14 within one or several of the various appropriation headings in the bill.

CAPITAL OUTLAY

The total request of $353,052,000 is recommended for the city's fiscal year 1991 capital improvements program and includes $64,409,000 to be financed from current operating revenues. The allowance of $353,052,000 includes $324,322,000 and 104 projects to be funded from the general fund, including $24,800,000 from current operating revenues and $28,730,000 and five projects from the water and sewer enterprise fund, including $39,609,000 from current operating revenues to finance prior appropriations as well as appropriations contained in this bill.

The Committee has also approved bill language for pay-as-you-go capital for public schools to finance general improvement projects for selected public school facilities, general improvements for the Department of Recreation and Parks, major equipment purchases for the Department of Public Works and various projects under the water and sewer enterprise fund.

The brief explanation of the Committee's recommendations for projects financed from the general fund is provided starting below. Project financed by the water and sewer enterprise fund are found on page 65 of this report.

The following tabulation summarizes the amounts requested by general categories:

CAPITAL OUTLAY

Activity	Estimate	Recommended	Increase/decrease
Public building construction:			
Department of Administrative Services	$40,500,000	$40,500,000	
Department of Finance and Revenue	1,700,000	1,700,000	
Deputy Mayor for Economic Development	5,000,000	5,000,000	
Department of Housing and Community Development	4,000,000	4,000,000	
Department of Public and Assisted Housing	17,200,000	17,200,000	
Metropolitan Police Department	2,360,000	2,360,000	
Fire Department	3,000,000	3,000,000	
District of Columbia Courts	5,200,000	5,200,000	
Department of Corrections	5,000,000	5,000,000	
Public Schools	27,500,000	39,500,000	+$12,000,000
University			
D.C. School of Law	17,646,000	17,646,000	
Public Library	2,640,000	2,640,000	
Department of Human Services	33,125,000	33,125,000	
Department of Recreation and Parks	2,805,000	2,805,000	
Office of Aging	1,477,000	1,477,000	
D.C. General Hospital	4,190,000	4,190,000	
Department of Works (Governmental Facilities)	59,500,000	59,500,000	
Washington Convention Center	2,250,000	2,250,000	
Total, public building construction	235,093,000	247,093,000	+12,000,000
Department of Public Works:			
Transportation facilities	43,465,000	43,465,000	

CAPITAL OUTLAY—Continued

Activity	Estimate	Recommended	Increase/decrease
Environmental facilities	26,074,000	26,074,000	
Washington Metropolitan Area Transit Authority (Metro)	7,690,000	7,690,000	
Total, general fund	312,322,000	324,522,000	+12,000,000
Water and Sewer Enterprise Fund:			
Department of Public Works:			
Utility Administration	28,150,000	28,150,000	
Washington Aqueduct	580,000	580,000	
Total, Water and Sewer Enterprise Fund	28,730,000	28,730,000	
Total, capital outlay	341,052,000	353,052,000	+12,000,000

Department of Administrative Services.—The Committee recommends approval of $500,000 for energy conservation improvements and $40,000,000 for site acquisition funds which are required for public purposes.

Department of Finance and Revenue.—The requested appropriation of $1,700,000 for a computer system project to improve the automated systems relating to the administration of income, business, and real property taxes have been approved.

Office of the Deputy Mayor for Economic Development.—The bill includes $5,000,000 for Economic Development Zones Revitalization for selected portions of wards 6E, 7 and 8 located east of the Anacostia River.

Department of Housing and Community Development.—The request of $4,000,000 for land acquisition for housing development opportunities is approved.

Department of Public and Assisted Housing.—The Committee recommends $1,200,000 for scattered site renovation, $2,000,000 for vacant unit repair, $1,000,000 for convector replacements, $500,000 for asbestos removal, $1,000,000 for site lighting, $2,500,000 for Richardson Dwellings, $1,000,000 for window replacements, $1,000,000 for roof replacements, and $7,000,000 for general improvements.

Metropolitan Police Department.—The requested appropriation of $1,000,000 for the Helicopter Operations Facility and $1,360,000 for an Outdoor Range Renovation have been approved.

Fire Department.—The bill includes $2,500,000 for the Fire Apparatus Replacement and $500,000 for permanent improvements.

D.C. Court System.—The Committee recommends $2,600,000 for chambers for new appellate judges and staff, $1,000,000 for additional courtrooms and chambers, $1,000,000 for general improvements to the judiciary square complex, and $600,000 for a stairwell for prisoner circulation and corridor area at 500 Indiana Avenue, N.W.

Department of Corrections.—The request of $5,000,000 for general improvements at various locations has been approved.

Board of Education (Public Schools).—The Committee recommends $3,000,000 for athletic facilities, $3,000,000 for air conditioning existing facilities, $1,000,000 for room conversion, $10,000,000 for general improvements to various schools, $22,000,000 for main-

tenance improvements and emergency repairs, renovations to athletic and recreational grounds and facilities of the Public Schools, and $500,000 for erosion control.

University of the District of Columbia.—The Committee has approved the requested rescission of $17,995,000 for the Mount Vernon Square Campus and increases of $17,495,000 for the Van Ness Phase III and $500,000 for electrical and safety modifications.

District of Columbia School of Law.—The requested appropriation of $17,646,000 for a law school facility has been approved.

Public Library.—The Committee recommends $1,440,000 for roof replacements and $1,200,000 for asbestos abatement.

Department of Human Services.—The Committee recommends approval of $700,000 for D.C. Village Code Compliance, $900,000 for Receiving Home Renovations, $950,000 for roof rehabilitation, $1,550,000 for general renovations at various locations, $1,250,000 for mechanical/electrical renovations, $275,000 for plumbing renovations, $1,100,000 for shelter renovations to correct code deficiencies, $700,000 for acquisition of group homes, and $1,300,000 to construct a new D.C. Bureau of Laboratories/Dental Laboratory. The Committee also recommends $500,000 for facilities master plan study, $1,135,000 for Commission on Mental Health central offices, $800,000 for major equipment acquisition, $950,000 for renovation of blind vending cafeterias, $1,464,000 for an adult day program facility, $6,000,000 for renovation and conversion of Forest Haven, $2,000,000 for emergency shelter for families, $591,000 for an automated client eligibility determination system, $1,200,000 for Executive Direction and Support, Dix Pavillion, and $9,760,000 for Region II Community Mental Health Center.

Department of Recreation and Parks.—The requested appropriation of $1,000,000 for general improvements, various locations, $600,000 for Bald Eagle Senior Citizens Center Addition, $600,000 for Banneker Community Center Rehabilitation, and $605,000 for Harrison Recreation Center Rehabilitation is approved.

Office on Aging.—The Committee recommends approval of $1,477,000 for new construction in Ward 7 of a senior Wellness Center.

D.C. General Hospital.—The bill includes $250,000 for renovation of Core Building, $940,000 for asbestos abatement, and $3,000,000 for elevator modernization.

Department of Public Works (governmental facilities).—The Committee recommends approval of $59,500,000 for 15 projects as follows: $500,000 for electrical modernization, $2,000,000 for major roof replacement, $600,000 for emergency renovations, $3,500,000 for public works support facility, $1,000,000 for HVAC systems rehabilitation, $1,000,000 for elevator rehabilitation, $5,000,000 for asbestos abatement program, $200,000 for Department of Public Works Engineering Library Improvements, $500,000 for preliminary project engineering, $2,000,000 for general improvements, $1,000,000 for a computerized design and drafting system for District government architects and engineers, $500,000 for security systems installation, $39,200,000 for renovation of the District Building, $1,500,000 for underground storage tank replacement, and $1,000,000 for renovation of North and South Potomac Buildings.

Department of Public Works (transportation facilities).—The Committee recommends approval of $43,465,000 for twelve projects requested by the department which expects to receive $53,882,000 in Federal grants for a total budget request of $97,347,000. Included in the allowance are $2,500,000 for transportation electric systems improvements, $200,000 for highway aid match, $60,000 for intersection reconstruction, $4,000,000 for local street improvements, $350,000 for traffic safety improvements, $14,500,000 for bridge replacement and rehabilitation, $6,405,000 for roadway resurfacing, $450,000 for neighborhood area street improvements, $1,000,000 for roadside improvements, $6,500,000 for roadway upgrading, $500,000 for traffic operation improvements, and $7,000,000 for roadway reconstruction.

Department of Public Works (environmental facilities).—The Committee recommends approval of $26,074,000 for six projects requested by the department for $3,850,000 for major equipment acquisition, $10,000,000 for a material recovery facility, $3,513,000 for renovation of street sweeper headquarters, $1,416,000 for Solid Waste Reduction Center No. 1, $695,000 for rehabilitation of Fort Totten Transfer Station, and $6,600,000 for replacement and extension of storm sewers.

Washington Metropolitan Area Transit Authority (Metro).—The Committee recommends $5,340,000 to support the Metrorail construction and capital improvements programs and $2,350,000 for the District's share of capital improvements to Metrobus.

Washington Convention Center.—The requested increases of $1,800,000 for general improvements to the Convention Center and $450,000 for equipment have been approved.

Summary of Capital Improvements Program Recommendations by Project

The following tabulation sets forth by project the District's capital improvements program as recommended in the bill:

SUMMARY OF CAPITAL IMPROVEMENTS PROGRAM, RECOMMENDATION BY PROJECT

Project title	1991 estimate	Recommended for 1991
PUBLIC BUILDING CONSTRUCTION		
Department of Administrative Services:		
Energy conservation	$500,000	$500,000
Site purchase	40,000,000	40,000,000
Total, Department of Administrative Services	40,500,000	40,500,000
Department of Finance and Revenue: Computer system	1,700,000	1,700,000
Deputy Mayor for Economic Development: Economic development zone	5,000,000	5,000,000
Department of Housing and Community Development: Land acquisition	4,000,000	4,000,000
Department of Public and Assisted Housing:		
Scattered sites renovations	1,200,000	1,200,000
Vacant units	2,000,000	2,000,000
Convector replacements	1,000,000	1,000,000
Asbestos abatement	500,000	500,000
Richardson dwellings	2,500,000	2,500,000

SUMMARY OF CAPITAL IMPROVEMENTS PROGRAM, RECOMMENDATION BY PROJECT—Continued

Project title	1991 estimate	Recommended for 1991
General improvements	7,000,000	7,000,000
Site lighting	1,000,000	1,000,000
Window replacements	1,000,000	1,000,000
Roof replacements	1,000,000	1,000,000
Total, Department of Public and Assisted Housing	17,200,000	17,200,000
Metropolitan Police Department:		
Helicopter facility	1,000,000	1,000,000
Outdoor range renovation	1,360,000	1,360,000
Total, Metropolitan Police Department	2,350,000	2,360,000
Fire Department:		
Fire apparatus	2,500,000	2,500,000
Permanent improvements	500,000	500,000
Total, Fire Department	3,000,000	3,000,000
District of Columbia Courts:		
New Judges' chambers	2,600,000	2,600,000
Additional courtroom and chamber	1,000,000	1,000,000
General improvements	1,000,000	1,000,000
Stairwell for prisoners	600,000	600,000
Total, District of Columbia Courts	5,200,000	5,200,000
Department of Corrections: General improvements	5,000,000	5,000,000
Public Schools:		
Room conversions	1,000,000	1,000,000
Maintenance pay-as-you-go capital	10,000,000	22,000,000
Air-conditioning existing buildings	3,000,000	3,000,000
Athletic facility improvements	3,000,000	3,000,000
Erosion control	500,000	500,000
General improvements	10,000,000	10,000,000
Total, Public Schools	27,500,000	39,500,000
University of the District of Columbia:		
Van Ness phase III	17,495,000	17,495,000
Electrical and safety modernization	500,000	500,000
Mt. Vernon Square campus	−17,995,000	−17,995,000
Total, University of the District of Columbia		
District of Columbia School of Law: Law School Facility	17,646,000	17,646,000
Public Library:		
Roof replacements	1,440,000	1,440,000
Asbestos abatement	1,200,000	1,200,000
Total, Public Library	2,640,000	2,640,000
Department of Human Services:		
Dix pavillion	1,200,000	1,200,000
General renovations	1,550,000	1,550,000
Bureau of Labs	1,300,000	1,300,000
D.C. Village code compliance	700,000	700,000
Region II Community Mental Health Center	9,760,000	9,760,000
Receiving home renovations	900,000	900,000
Adult day program facility	1,464,000	1,464,000
Mechanical/electrical renovations	1,250,000	1,250,000
Plumbing renovations	275,000	275,000
Major equipment acquisition	800,000	800,000

SUMMARY OF CAPITAL IMPROVEMENTS PROGRAM, RECOMMENDATION BY PROJECT—Continued

Project title	1991 estimate	Recommended for 1991
Shelter renovations	1,100,000	1,100,000
Acquisition of group homes	700,000	700,000
Facility master plan study	500,000	500,000
Commission of Public Health central offices	1,135,000	1,135,000
Roof rehabilitation	950,000	950,000
Renovation of blind vending cafeterias	950,000	950,000
Renovation and construction Forest Haven	6,000,000	6,000,000
Emergency shelters for families	2,000,000	2,000,000
Automated client eligibility system	591,000	591,000
Total, Department of Human Services	33,125,000	33,125,000
Department of Recreation and Parks:		
General improvements	1,000,000	1,000,000
Bald Eagle Senior Center	600,000	600,000
Banneker Center rehabilitation	600,000	600,000
Harrison Recreation Center rehabilitation	605,000	605,000
Total, Department of Recreation and Parks	2,805,000	2,805,000
Office of Aging: Senior center	1,477,000	1,477,000
D.C. General Hospital:		
Renovation of core bldg.	250,000	250,000
Asbestos abatement	940,000	940,000
Elevator replacement	3,000,000	3,000,000
Total, D.C. General Hospital	4,190,000	4,190,000
Department of Public Works:		
Governmental facilities:		
Emergency renovations	600,000	600,000
Asbestos abatement	5,000,000	5,000,000
Underground storage tank	1,500,000	1,500,000
Department of public works support facilities	3,500,000	3,500,000
District building renovations	39,200,000	39,200,000
General improvements	2,000,000	2,000,000
Preliminary project engineering	500,000	500,000
Elevator rehabilitation	1,000,000	1,000,000
HVAC system rehabilitation	1,000,000	1,000,000
Security system installation	500,000	500,000
Major roof renovation	2,000,000	2,000,000
Electrical modernization	500,000	500,000
Potomac buidlings renovation	1,000,000	1,000,000
Department of Public Works engineering library	200,000	200,000
CAD Network	1,000,000	1,000,000
Total, Department of Public Works—Governmental facilities	59,500,000	59,500,000
Washington Convention Center:		
General improvements	1,800,000	1,800,000
Equipment	450,000	450,000
Total, Washington, Convention Center	2,250,000	2,250,000
Total, Public Building Construction	235,093,000	247,093,000
Department of Public Works:		
Transportation facilities:		
Bridge replacement and rehabilitation	14,500,000	14,500,000
Roadway resurfacing	6,405,000	6,405,000
Roadway reconstruction	7,000,000	7,000,000
Roadway upgrading	6,500,000	6,500,000
Local street improvements	4,000,000	4,000,000

SUMMARY OF CAPITAL IMPROVEMENTS PROGRAM, RECOMMENDATION BY PROJECT—Continued

Project title	1991 estimate	Recommended for 1991
Traffic safety improvements	350,000	350,000
Roadside improvements	1,000,000	1,000,000
Neighborhood street improvements	450,000	450,000
Highway aid match	200,000	200,000
Traffic operations improvements	500,000	500,000
Trans. electrical improvements	2,500,000	2,500,000
Intersection reconstruction	60,000	60,000
Total, Department of Public Works, transportation facilities	43,465,000	43,465,000
Department of Public Works:		
Environmental facilities:		
Fort Totten Trans. Station	695,000	695,000
Solid Waste Reduction Center	1,416,000	1,416,000
Street Sweeper Headquarters	3,513,000	3,513,000
Major equipment acquisition	3,850,000	3,850,000
Material recovery facility	10,000,000	10,000,000
Replacement/extension storm sewer	6,600,000	6,600,000
Total, Department of Public Works, environmental facilities	26,074,000	26,074,000
Washington Metropolitan Area Transit Authority (Metro):		
Metrorail	5,340,000	5,340,000
Metrobus	2,350,000	2,350,000
Total, Washington Metropolitan Area Transit Authority (Metro)	7,690,000	7,690,000
Total, General Fund	312,322,000	324,322,000
Water and Sewer Enterprise Fund:		
Department of Public Works, Water and Sewer Utility Administration:		
Replacement/extension sanitary sewers	1,000,000	1,000,000
Fort Reno Pumping Station	750,000	750,000
Replacement/extension water mains	22,000,000	22,000,000
Anacostia water main	4,400,000	4,400,000
Total, Department of Public Works Utility Administration	28,150,000	28,150,000
Washington Aqueduct: Dalecarlia Pumping Station	580,000	580,000
Total, Water and Sewer Enterprise Fund	28,730,000	28,730,000
Total, Capital Outlay	341,052,000	353,052,000

ENTERPRISE FUNDS

The Committee recommends a total of $236,509,000 for activities funded through these appropriation headings. This allowance is $26,927,000 more than the 1990 appropriation.

The following table summarizes by department and agency the amounts recommended in the bill compared with adjusted appropriations for fiscal year 1990 and budget estimates for fiscal year 1991.

WATER AND SEWER ENTERPRISE FUND

Agency/activity	1990 adjusted (1991 base)	Budget estimate 1991	Recommended in bill	Bill compared with—	
				1990 adjusted (1991 base)	1991 estimate
Department of Public Works (Utility Administration)	$181,219,000	$209,377,000	$209,377,000	+$28,158,000	
Washington Aqueduct	16,315,000	16,832,000	16,832,000	+517,000	
Total, Water and Sewer Enterprise Fund	197,534,000	226,209,000	226,209,000	+28,675,000	
Lottery and charitable games	8,600,000	8,600,000	8,600,000		
Cable television	1,537,000	1,700,000	1,700,000	+163,000	
Total, Enterprise Fund	207,671,000	236,509,000	236,509,000	+28,838,000	

Department of Public Works

WATER AND SEWER UTILITY ADMINISTRATION

The bill includes $209,377,000 and 1,447 positions in operating expenses from the water and sewer fund for the Department of Public Works (Water and Sewer Utility Administration). These allowances reflect increases of $28,158,000 and a base reduction of $1,848,000. The increases allowed are as follows: $1,023,000 for the fiscal year 1990 pay adjustment, $509,000 for within grades, $1,097,000 for annualization of positions allowed in fiscal year 1990, $25,000 for operations in the Office of the Controller, $1,478,000 for relocation of water billing operations, $9,858,000 for operations throughout the Water and Sewer Utility Administration, $1,644,000 for debt service, and $12,524,000 for pay-as-you-go capital.

Capital outlay.—The Committee recommends $1,000,000 for replacement and extension of sanitary sewers, $750,000 for Fort Reno Pumping Station, $22,000,000 for replacement and extension of water mains, and $4,400,000 for 30″ Anacostia First High Water Main.

The Water and Sewer Utility Administration of the Department of Public Works distributes potable water to District residences and businesses and collects, treats, and disposes of wastewater from the District and from portions of the Maryland and Virginia suburbs.

Washington Aqueduct

The Committee recommends the requested appropriation of $16,832,000 and 275 positions for the operations of the Washington Aqueduct which collects, purifies and pumps water for the District of Columbia, Arlington County, and approximately 40 square miles of Fairfax County.

Capital outlay.—The Committee approved $580,000 for general improvements.

Lottery and Charitable Games Control Board

The Committee recommends approval of the request for $8,600,000 and 124 positions for fiscal year 1991 for the Lottery and

Charitable Games Control Board. This allowance is the same as the 1990 level.

The Lottery and Charitable Games Control Board is responsible for investigating license applicants, for inspecting licensed premises and enterprises, for protecting the public against fraud and deception, for regulating and control of charitable games, for conducting legalized lotteries, and for generating revenues for the District of Columbia general fund.

Office of Cable Television

The Committee recommends $1,700,000 and 16 positions for fiscal year 1991, an increase of $100,000 and three position below the 1990 level. Increases allowed include $107,000 for other services and charges and $56,000 for equipment and equipment rental. The Committee has approved a base reduction of $63,000 as requested.

The Office of Cable Television is responsible for protecting and promoting the public interest in cable television and assuring that policies and provisions of the cable television laws are properly executed.

GENERAL PROVISIONS

A number of general provisions are carried in the bill each year as the need warrants. Changes recommended or denied by the Committee are discussed in the paragraphs that follow:

The Committee recommends various changes throughout the general provisions for style and updating.

The Committee has retained language in section 103 that requires District officials to obligate and expend the full amount appropriated for programs and activities of the Metropolitan Police Department and for repayment of the general fund deficit. The Committee expects District officials to comply fully with this language which requires the obligation and expenditure of all funds included in the bill for the general fund deficit and the Police Department and prohibits any effort to reprogram or redirect the funds for other purposes, regardless of the circumstances.

The Committee has deleted language in section 110A which put restrictions on hiring personnel.

The Committee has deleted language in section 110B relating to a hiring preference system for career and educational employees. This language is permanent legislation.

The Committee has retained language in section 116 prohibiting the use of funds in the bill for publicity or propaganda purposes or implementation of any policy including boycott designed to support or defeat legislation pending before Congress or any State legislature.

The Committee has approved the revision of section 129 to extend until October 1, 1991 the District's authority to sell general obligation bonds through negotiations.

The Committee has not approved the new section 132 appropriating $50,000 for the Education in Partnership with Technology Corporation.

The Committee has not approved the following new language proposed under section 133.

SEC. 133. Notwithstanding any other law, whatever private donations public officials are authorized by law to raise may hereafter be used for the authorized public purposes.

The language would authorize public officials of the District government to use private donations for public purposes.

The Committee concurs in the opinion of the General Accounting Office dated April 17, 1990, that funds donated to the District government by private sources to be used for official purposes, once they are accepted, become public funds of the District government and cannot be obligated or expended without specific congressional authorization.

No hearings have been held by any congressional committee on this language, and it is the Committee's feeling that the appropriate forum for public debate on this matter is the legislative committees which have oversight responsibilities of legislative matters approved by the District government. Accordingly, the Committee has referred this matter to the Committee on the District of Columbia for whatever consideration it determines is appropriate.

The Committee has included language in section 133 extending for one year the method of payment for water and sewer services provided to Federal facilities by the District government.

The Committee has deleted language in section 134 which amended the D.C. code relating to the lottery. This language is permanent legislation.

The Committee has deleted section 135 prohibiting the reprogramming or reductions of any programs, projects, or activities for which the Council of the District of Columbia has approved a specific budget increase prior to 30 days written notice to the Council of the District of Columbia.

The Committee has retained language in section 134 requiring that such sums as may be necessary for fiscal year 1991 pay raises for programs funded by this Act shall be absorbed within the levels appropriated in this Act.

The Committee has retained section 135 requiring the District to pay interest on payments to the Federal Bureau of Prison made more than 60 days from date of receipt of an itemized statement.

The Committee has included language under Section 136 concerning the appointment of individuals as attorneys. In last year's appropriations act (Public Law 101-168, approved November 21, 1989; 103 Stat. 1276, 1277), Congress amended the District's Comprehensive Merit Personnel Act of 1978, (as amended by the Residency Preference Amendment Act of 1988), by replacing the residency requirement with a hiring preference system for District government employees. Because attorney positions are not filled under the Comprehensive Merit Personnel Act, individuals appointed to attorney positions or wishing to be hired as attorneys in the District government continued to be required to move into the District within 180 days of their appointment and to maintain District residency for five years.

The language recommended by the Committee in section 136 of the bill eliminates the residency requirement for attorney positions and brings the appointment of individuals to attorney positions under the preference system which is codified in section 1-608(1)(e) of the D.C. Code. The effect of this language is that the District

government, including the Board of Governors of the School of Law, the District of Columbia Board of Education, and the Board of Trustees of the University of the District of Columbia, shall not impose upon any individual appointed as an attorney or wishing to be hired as an attorney an obligation of residency unless that individual selected a preference option on or after March 16, 1989.

The Committee has deleted section 138 relating to the number of judges on the Superior Court. This language is permanent legislation.

The Committee has deleted section 139 which related to funds under the Higher Education Act that were available for obligation to be used for the purpose of constructing and equipping an academic research library.

The Committee has deleted section 140 which established a one-year task force on substance abusing pregnant women and infants exposed to maternal substance abuse during pregnancy.

The Committee has deleted section 141 amending the District's Human Rights Law. This is permanent legislation.

INFLATIONARY IMPACT STATEMENT

Clause 2(l)(4) of rule XI of the House of Representatives requires that each committee report accompanying a bill or resolution contain a statement as to whether enactment of the bill or resolution may have an inflationary impact on prices and costs in the operation of the national economy.

It is the Committee's considered opinion that enactment of the accompanying bill will not have an inflationary impact on prices and costs in the operation of the national economy, since the bill relates solely to the operation of the local government of the District of Columbia. The Committee recommends the appropriation of $542,918,000 in Federal funds including a Federal payment of $430,500,000 which becomes a part of local revenues from which appropriations for the operation of the City are made. The bill also includes $52,070,000 as the Federal contribution for the police officers and fire fighters, teachers and judges retirement funds, $10,000,000 for a transitional payment for Saint Elizabeths Hospital and $1,000,000 for the Commission on Budget and Financial Priorities, $800,000 for an indepth home rule study, $1,600,000 for the Department of Administrative Services, $160,000 for the Superior Court, $12,080,000 for the public schools, $5,000,000 for D.C. General Hospital, $3,000,000 for the National Children's Medical Center, and $26,708,000 for drug emergency.

COMPARISON WITH BUDGET RESOLUTION

Section 308(a)(1)(A) of the Congressional Budget and Impoundment Control Act of 1974 (Public Law 93-344), as amended, requires that the report accompanying a bill providing new budget authority contain a statement detailing how the authority compares with the reports submitted under section 302 of the Act for the most recently agreed to concurrent resolution on the budget for the fiscal year. This information follows:

[In millions of dollars]

	Sec. 302(b)		This bill	
	Discretionary	Mandatory	Discretionary	Mandatory
Budget authority	570		563	
Outlays	580		563	
Direct loans				
Primary guarantees				

The bill provides no new spending authority as described in section 401(c)(2) of the Congressional Budget and Impoundment Control Act of 1974 (Public Law 93-344), as amended.

FIVE-YEAR PROJECTION OF OUTLAYS

In compliance with section 308(a)(1)(C) of the Congressional Budget Act of 1974 (Public Law 93-344), as amended, the following table provided by the Congressional Budget Office contains 5-year projections of the outlays associated with the budget authority provided in the accompanying bill:

Federal funds

Item and fiscal year	*Amount*
Budget authority in bill	$542,918,000
Outlays:	
1991	542,918,000
1992	
1993	
1994	
1995 and future years	

The bill provides no new revenues or tax expenditures, and will have no effect on budget authority, budget outlays, spending authority, revenues, tax expenditures, direct loan obligations, or primary loan guarantee commitments available under existing law for fiscal year 1991 and beyond.

FINANCIAL ASSISTANCE TO STATE AND LOCAL GOVERNMENTS

In accordance with section 308(a)(1)(D) of the Congressional Budget Act of 1974 (Public Law 93-344), as amended, the Committee is required to report new budget authority and outlays provided for financial assistance to State and local governments. The accompanying bill contains Federal funding as follows:

Item	*Recommendation*
New fiscal year 1991 budget authority	$542,918,000
Fiscal year 1991 outlays resulting therefrom	542,918,000

TRANSFERS OF FUNDS

Clause 1(b), rule X, of the Rules of the House of Representatives requires that the report include information describing the transfer of funds recommended in the accompanying bill.

There are no transfers of funds recommended in the accompanying bill.

CHANGES IN THE APPLICATION OF EXISTING LAW

Pursuant to Clause 3, Rule XXI of the Rules of the House of Representatives, the following statements are submitted describing the effect of provisions in the accompanying bill which might be construed, under some circumstances, as directly or indirectly changing the application of existing law.

1. Language is included under "Federal payment to the District of Columbia" prohibiting the payment of the Federal payment until the number of full-time uniformed police officers totals 4,430 using qualification standards in effect on August 19, 1982, the date of the subcommittee's markup of the fiscal year 1983 bill.

2. Under "Governmental Direction and Support", there is language which provides that program fees collected from the issuance of bonds or other debt instruments shall be available for the payment of expenses of the District's debt management program. Section 490 of the Home Rule Charter (Public Law 93-198, as amended) authorizes the District government to issue revenue bonds for a number of specified purposes, and was amended by Public Law 95-218 specifically to enable the District government to act as a conduit for the issuance of revenue bonds for private colleges and universities. This language will allow the District government to be reimbursed for the costs of issuing bonds on behalf of third-party beneficiaries.

3. The bill includes language under "Governmental Direction and Support" appropriating funds to pay legal, management, investment and other fees and administrative expenses of the District of Columbia Retirement Board. Section 121(f)(1) of the District of Columbia Retirement and Reform Act (Public Law 96-122) states that all administrative expenses incurred by the Board are to be paid out of funds appropriated for such purposes. The language recommended by the Committee appropriates the total amount required for the operation of the Board and specifies the amount to be derived from general fund revenues of the District government and from investment income of the pension funds. The language also clarifies that all expenses of the Board are to be paid from this appropriation. A requirement for quarterly reports as well as timely submission of budget data and audit information is also included in the language.

4. Under "Economic Development and Regulation", language requires that any profits associated with the operations of the District of Columbia Housing Finance Agency be used to reimburse the general fund for the costs involved in issuing mortgage revenue bonds. The language also provides that upon commencement of debt service payments such payments shall be deposited into the general fund.

5. Under "Public Safety and Justice", language provides an exemption for two classes of passenger motor vehicles from 31 U.S.C. 1343(c) which states, in part, that:

(c)(1) Except as specifically provided by law, an agency may use an appropriation to buy a passenger motor vehicle (except a bus or

ambulance) only at a total cost (except costs required only for transportation) that—

* * * * * * *

(C) is not more than the maximum price established by the agency having authority under law to establish a maximum price; and

(D) is not more than the amount specified in a law.

The classes of motor vehicles exempted from the price ceiling are vehicles used for police, fire fighting and fire prevention activities. Because of the special requirements for those types of vehicles the costs exceed the maximum set for passenger motor vehicles for regular use.

6. Language is included under "Public Safety and Justice" authorizing the Mayor to reimburse the National Guard for expenses incurred in connection with emergency services performed by the Guard at the request of the Mayor. The language also provides that the availability of these funds is to be considered as constituting payment in advance for the emergency services involved.

7. Language included under "Public Safety and Justice" provides that funds appropriated for expenses under the Criminal Justice Act of 1974 (Public Law 93-412) for fiscal year 1991 shall be available for obligations incurred under that Act in each fiscal year since inception of the program in fiscal year 1975. This language is necessary due to the long time lag, for various reasons, between the time attorneys are appointed and the time vouchers are presented to the District for payment.

8. Language under "Public Safety and Justice" provides that funds appropriated for expenses under the District of Columbia Neglect Representation Equity Act of 1984 shall be available for obligations incurred under that Act in each fiscal year since inception in fiscal year 1985.

9. Language is included under "Public Safety and Justice" providing $500,000 for the Police Chief's confidential fund in fiscal year 1991 in accordance with the Police Chief's estimates.

10. Language under "Public safety and justice" requires the Police Department to provide quarterly reports on its efforts to increase efficiency and improve the professionalism in the department.

11. Language under "Public safety and justice" requires the Fire Department to maintain at least 21 ambulances on duty 24 hours each day of the year.

12. Language under "Public safety and justice" requires the Fire Department to maintain the administrative assistants to the eight Battalion Fire Chiefs of the Firefighting Division.

13. Language is included under "Public Education System" authorizing the District of Columbia Public Schools to accept not to exceed 31 motor vehicles for exclusive use in the driver education program.

14. Language is included under "Public Education System" requiring the Board of Trustees of the University of the District of Columbia to establish a tuition rate for nonresident students at a level no lower than the nonresident students at a comparable public institution of higher education in the metropolitan area.

15. Under "Human Support Services", there is language providing that appropriations available solely for employees' disability compensation shall remain available until expended. 31 U.S.C. 1301(c)(2) provides in part, that:

> (c) An appropriation in a regular, annual appropriation law may be construed to be permanent or available continuously only if the appropriation—
>
> * * * * * * *
>
> (2) expressly provides that it is available after the fiscal year covered by the law in which it appears.

16. Language under "Human support services" requires that not less than $191,000 be used to install security fences and security lighting at the Oak Hill Juvenile Detention Facility and security lighting at the Cedar Knoll Facility.

17. Language under "Human support services" allocates three-fourths of the emergency shelter funds to a legally constituted private nonprofit organization in the District and prohibits the District from providing free government services to such facilities if the District does not qualify to receive reimbursement.

18. Language is included under "Human support services" prohibiting the District from using the Hurt Home as a residential treatment facility until final adjudication by the relevant courts.

19. Language is included under "Public Works" providing for the rental of one passenger-carrying vehicle for use by the Mayor and three passenger-carrying vehicles for use by the Council of the District of Columbia.

20. Language under "Repayment of General Fund Deficit" provides funds to reduce the District's accumulated general fund deficit. The language also provides that in the event of a reduction in the Federal payment because of the Gramm-Rudman-Hollings Act (Public Law 99-177, approved December 12, 1985), the $20,000,000 set aside to reduce the deficit cannot be decreased by more than the percentage reduction in the Federal payment. The purpose of this language is to prevent the District from taking a disproportionate share of the Gramm-Rudman-Hollings cut from this account.

21. Under "Capital Outlay", there is language that provides that the amount appropriated shall remain available until expended. This language is needed to provide an exemption to 31 U.S.C. 1301(c)(2) to allow the funds to remain available beyond fiscal year 1991. The exemption is needed because of the length of time required for the design and construction of capital projects.

22. The Committee has included language under "Capital Outlay" requiring that funds appropriated for capital outlay projects shall be managed and controlled in accordance with procedures and limitations established under the financial management system and that all such funds shall be available only for the specific project and purpose intended.

23. Language under "Water and Sewer Enterprise Fund" requires that the requirements and restrictions applicable to general fund capital improvement projects shall apply to projects approved under this fund.

24. Language under "Lottery and Charitable Games Enterprise Fund" requires the use of non-Federal funds to finance the operations of the Lottery Board and directs the District to identify the source of funding from its own locally-generated revenues.

25. Section 101 of the "General Provisions" requires that all expenditures for consulting services obtained through procurement contracts be open for public inspection.

26. Language under section 103 requires District officials to obligate and expend the total amounts appropriated for Repayment of General Fund Deficit and the Metropolitan Police Department exclusively for those purposes.

27. Language under section 104 grants the Mayor the authority, within rates prescribed by Federal Travel Regulations, to establish mileage allowances for privately owned automobiles and motorcycles used for official purposes.

28. A proviso is included under section 105 of the bill permitting the Council of the District of Columbia and the local judiciary to expend funds for travel and payment of dues without authorization by the Mayor.

29. Section 106 appropriates funds for refunding overpayments of taxes collected and for paying judgments against the District of Columbia government.

30. Section 107 of the "General Provisions" provides an exemption from the requirement of section 544 of the District of Columbia Public Assistance Act of 1982, effective April 6, 1982 (D.C. Law 4-101; D.C. Code, Sec. 3-205.44).

That section states that:

> Such amount as referred to in subsection (a) of this section shall not be less than the full amount determined as necessary on the basis of the minimum needs of such person as established by the Council.

Because of financing constraints, the District has regularly budgeted for a percentage of the public assistance payment standard, rather than for the full amount as required by Sec. 3-205.44 of the District of Columbia Code.

31. Language is included in section 112 of the "General Provisions" requiring the annual budget for the District of Columbia government for fiscal year 1992 to be transmitted to the Congress no later than April 15, 1991. The District of Columbia Self-Government and Governmental Reorganization Act (Public Law 93-198) does not provide a specific date for the transmittal of budgets to the Congress.

32. Language in section 114 of the "General Provisions" has been carried since 1979 and allows the payment of a percentage of taxes collected to individuals who provide information to the District resulting in the collection of the taxes.

33. Section 117 of the "General Provisions" prohibits the use of Federal funds in the bill to perform abortions except in those cases of rape, incest, and ectopic pregnancies and when the life of the mother would be endangered if the fetus were carried to term.

34. A proviso is included under Section 118 requiring the Mayor to develop an annual plan for borrowing capital outlay funds and

to submit quarterly reports to the Council of the District of Columbia.

35. Language in section 119 of the "General Provisions" requires the Mayor to obtain approval from the Council of the District of Columbia prior to borrowing funds for capital projects.

36. Section 120 of the "General Provisions" prohibits the Mayor from paying operating expenses with funds borrowed for capital projects.

37. Section 121 prohibits the use of funds in the bill to implement a personnel lottery with respect to the hiring of fire fighters or police officers.

38. Language in section 122 prohibits the obligation or expenditure of funds by reprogramming unless advance approval of the reprogramming is obtained in accordance with established procedures set forth in House Report No. 96-443 as modified in House Report No. 98-265.

39. Language in section 123 prohibits the use of Federal funds in the bill to provide a personal cook, chauffeur, or other personnel servants to any officer or employee of the District of Columbia government.

40. Language in section 124 prohibits the use of Federal funds in the bill to purchase passenger automobiles as defined in 15 U.S.C. 2001 with an Environmental Protection Agency estimated miles per gallon average of less then 22 miles per gallon.

41. Language in section 125 authorizes the Mayor to set the salary of the City Administrator at a rate not to exceed the maximum statutory rate established for level IV of the Federal Executive Schedule under 5 U.S.C. 5315, and provides that this salary may be payable to the City Administrator during fiscal year 1991. The language also authorizes the Mayor to set the per diem rate for board members of the Redevelopment Land Agency in the same manner consistent with his authority to set these rates for members of other boards and commissions of the District government. The Mayor does not have this authority at the present time.

42. Language under section 126 clarifies the pay setting authority for District employees as the District's Merit Personnel Act rather than title 5 of the United States Code.

43. Language in section 127 exempts the District from provisions of section 322 of the Economy Act of 1932 concerning expenditures for office leasing, alterations, improvements and repairs. This exemption was recommended by the General Accounting Office and was first carried in the fiscal year 1985 bill.

44. Language in section 129 extends for one year the District's authority to sell its general obligation bonds through negotiated sales.

45. Language in section 130 prohibits the District government from renewing or extending sole source contracts without opening them to the competitive bidding process as set forth in section 303 of the District of Columbia Procurement Practices Act of 1985, effective February 21, 1986 (D.C. Law 6-85).

46. Sec. 131 requires that any sequestration pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985 (Public Law 99-177) is to be applied to each of the Federal funds appropriation accounts rather than to the aggregate total of these accounts.

47. Language in section 132 provides that in the event a sequestration order is issued after the amounts appropriated to the District have been paid to the District, the Mayor is required to pay the Secretary of the Treasury, within 15 days after receipt of a request from the Secretary, the amounts sequestered by the order provided the sequestration percentage is applied to each of the Federal appropriations accounts and not to the aggregate total.

48. Section 133 extends for one year the method of payment for water and sewer services provided to Federal facilities by the District government.

49. Language under section 135 requires the District to pay interest on payments to the Federal Bureau of Prisons made more than 60 days from receipt of an itemized statement.

50. Language under "General provisions" in section 136 removes the appointment of individuals to attorney positions from the residency requirement and places them under the hiring preference system.

51. Language is included under "Public Education System" clarifying the independent status of the Public Library and exempting the Library from across-the-board rescissions applied to agencies under the Mayor's control.

COMPLIANCE WITH CLAUSE 3—RULE XIII

Clause 3 of Rule XIII of the Rules of the House of Representatives requires that certain information be included in the report if the accompanying bill repeals or amends any statute or part thereof. There are no changes in existing law made by the accompanying bill.

Changes in existing law made by the bill, as reported, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new material is printed in italic, existing law in which no change is proposed is shown in roman):

Section 129 of the accompanying bill would amend section 466(b) of the District of Columbia Self-Government and Governmental Reorganization Act (Public Law 93-198), as amended by Public Law 97-105, approved December 23, 1981 (D.C. Code, sec. 47-326), as follows:

"(b) Any issue of general obligation bonds which is sold before October 1, [1990] *1991,* and which is additionally secured by security interest created in district revenues under section 467(a) may be sold at either a public sale under subsection (a) or at a private sale on a negotiated basis in such manner as the Mayor may determine to be in the public interest.".

Section 133 of the accompanying bill would amend section 133(e) of the District of Columbia Appropriations Act, 1990 (Public Law 101-168, approved November 21, 1989 (103 Stat. 128)), concerning Federal water and sewer payments to the District as follows:

(e) The amendments made by this section shall take effect January 1, 1990, and shall terminate December 31, [1990] *1991.*

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1990 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1991

Agency and item	New budget (obligational) authority appropriated, 1990 (enacted to date)	Budget estimates of new (obligational) authority, 1991	New budget (obligational) authority recommended in bill	Bill compared with new budget (obligational) authority, 1990	Bill compared with budget estimates of new (obligational) authority, 1991
(1)	(2) 1/	(3)	(4)	(5)	(6)
FEDERAL FUNDS					
Federal payment to the District of Columbia	430,500,000	430,500,000	430,500,000	.....	.....
Federal payment for water and sewer services	8,685,000	.....	.....	-8,685,000	.....
Federal contribution to retirement funds	52,070,000	52,070,000	52,070,000	.....	.....
Transitional payment for Saint Elizabeths Hospital	15,000,000	10,000,000	10,000,000	-5,000,000	.....
Criminal justice initiative, advance appropriation, fiscal year 1991	20,300,000	.....	.....	-20,300,000	.....
Drug emergency	31,772,000	26,708,000	26,708,000	-5,064,000	.....
Commission on budget and financial priorities	.....	.....	1,000,000	+1,000,000	+1,000,000
Home rule study	.....	.....	800,000	+800,000	+800,000
Department of Administrative Services	.....	.....	1,600,000	+1,600,000	+1,600,000
Superior Court	.....	.....	160,000	+160,000	+160,000
Board of Education (Public schools)	.....	.....	12,080,000	+12,080,000	+12,080,000
D.C. General Hospital	.....	.....	5,000,000	+5,000,000	+5,000,000
Total, Federal funds to District of Columbia	558,327,000	519,278,000	539,918,000	-18,409,000	+20,640,000
Appropriations, fiscal year 1991	(538,027,000)	(519,278,000)	(539,918,000)	(+1,891,000)	(+20,640,000)
Advance appropriations, fiscal year 1991	(20,300,000)	.....	.....	(-20,300,000)	.....
Children's National Medical Center	.....	.....	3,000,000	+3,000,000	+3,000,000
Total, Federal funds	558,327,000	519,278,000	542,918,000	-15,409,000	+23,640,000

DISTRICT OF COLUMBIA FUNDS

Operating Expenses

Governmental direction and support	(113,070,000)	(111,879,000)	(115,279,000)	(+2,209,000)	(+3,400,000)
Rescission	(-3,317,000)	.....	.....	(+3,317,000)	.....
Economic development and regulation	(137,963,000)	(135,541,000)	(135,541,000)	(-2,422,000)	.....
Rescission	(-10,498,000)	.....	.....	(+10,498,000)	.....
Public safety and justice	(868,941,000)	(919,163,000)	(919,323,000)	(+50,382,000)	(+160,000)
(By transfer)	(150,000)	.....	.....	(-150,000)	.....
Rescission	(-2,739,000)	.....	.....	(+2,739,000)	.....
Public education system	(694,581,000)	(723,160,000)	(735,240,000)	(+40,659,000)	(+12,080,000)
Rescission	(-10,044,000)	.....	.....	(+10,044,000)	.....
Human support services	(832,758,000)	2/ (862,890,000)	(873,390,000)	(+40,632,000)	(+10,500,000)
Rescission	(-10,245,000)	.....	.....	(+10,245,000)	.....
Public works	(223,898,000)	(229,482,000)	(229,482,000)	(+5,584,000)	.....
Rescission	(-8,810,000)	.....	.....	(+8,810,000)	.....
Washington Convention Center Fund	(10,867,000)	(8,383,000)	(8,383,000)	(-2,484,000)	.....
Repayment of loans and interest	(251,474,000)	(252,740,000)	(252,740,000)	(+1,266,000)	.....
Rescission	(-12,336,000)	.....	.....	(+12,336,000)	.....
Repayment of general fund deficit	3/ (19,558,000)	4/ (1,713,000)	(1,713,000)	(-17,845,000)	.....
Short-term borrowings	14,346,000	13,028,000	13,028,000	-1,318,000	.....
Optical and dental benefits	(3,112,000)	(3,112,000)	(3,112,000)	.....	.....
Energy adjustment	.....	.....	.....	.....	.....
Equipment adjustment	.....	(-10,000,000)	(-10,000,000)	(-10,000,000)	.....

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1990 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1991--Continued

Agency and item	New budget (obligational) authority appropriated, 1990 (enacted to date)	Budget estimates of new (obligational) authority, 1991	New budget (obligational) authority recommended in bill	Bill compared with new budget (obligational) authority, 1990	Bill compared with budget estimates of new (obligational) authority, 1991
(1)	(2)	(3)	(4)	(5)	(6)
Personal services adjustment	.....	*(-10,000,000)*	*(-10,000,000)*	*(-10,000,000)*	.....
Rescission	*(-5,000,000)*	.....	.....	*(+5,000,000)*	.....
Total, operating expenses, general fund (net)	*(3,107,579,000)*	*2/ (3,241,091,000)*	*(3,267,231,000)*	*(+159,652,000)*	*(+26,140,000)*
(By transfer)	*(150,000)*	.....	.....	*(-150,000)*	.....
Capital Outlay					
General fund	*(214,452,000)*	*(312,322,000)*	*(324,322,000)*	*(+109,870,000)*	*(+12,000,000)*
Rescission	*(-27,915,000)*	.....	.....	*(+27,915,000)*	.....
Total, Capital Outlay (net)	*(186,537,000)*	*(312,322,000)*	*(324,322,000)*	*(+137,785,000)*	*(+12,000,000)*
Enterprise Funds					
Water and Sewer Enterprise Fund:					
Operating expenses	*(211,408,000)*	*(226,209,000)*	*(226,209,000)*	*(+14,801,000)*	.....
Rescission	*(-17,680,000)*	.....	.....	*(+17,680,000)*	.....
Capital outlay	*(29,700,000)*	*(28,730,000)*	*(28,730,000)*	*(-970,000)*	.....
Total, Water and Sewer Enterprise Fund (net)	*(223,428,000)*	*(254,939,000)*	*(254,939,000)*	*(+31,511,000)*	.....

Lottery and Charitable Games Enterprise Fund	*(8,600,000)*	*(8,600,000)*	*(8,600,000)*	.....	.....
Cable Television Enterprise Fund	*(1,600,000)*	*(1,700,000)*	*(1,700,000)*	*(+100,000)*	.....
Total, Enterprise Funds (net)	*(251,308,000)*	*(265,239,000)*	*(265,239,000)*	*(+13,931,000)*	.....
Total, District of Columbia funds (net)	*(3,527,744,000)*	*(3,818,652,000)*	*(3,856,792,000)*	*(+329,048,000)*	*(+38,140,000)*
(By transfer)	*(150,000)*	.....	.....	*(-150,000)*	.....
Grand total:					
Federal funds to the District of Columbia	558,327,000	519,278,000	542,918,000	-15,409,000	+23,640,000
Appropriations, fiscal year 1991	(538,027,000)	(519,278,000)	(539,918,000)	(+1,891,000)	(+20,640,000)
Advance appropriation, fiscal year 1991	(20,300,000)	.....	.....	(-20,300,000)	.....
Children's National Medical Center	.....	.....	(3,000,000)	(+3,000,000)	(+3,000,000)
District of Columbia funds (net)	*1/ (3,527,744,000)*	*2/ (3,818,652,000)*	*(3,856,792,000)*	*(+329,048,000)*	*(+38,140,000)*
(By transfer)	*(150,000)*	.....	.....	*(-150,000)*	.....

1/ Includes additional authority of $62,735,000 and a rescission of $62,989,000 for a net decrease of $254,000 in operating expenses, additional authority of $79,802,000 and a rescission of $27,915,000 for a net increase of $51,887,000 for cap'tal outlay, and an additional $12,026,000 and a rescission of $17,680,000 for a net decrease of $5,654,000 in the water and sewer enterprise fund.

2/ Excludes pending budget amendment of $5,500,000.

3/ In addition $442,000 is to be derived from amounts otherwise available including amounts appropriated in fiscal year 1990 D.C. Appropriations Act or revenue otherwise available, or both.

4/ In addition $18,287,000 is to be derived from amounts otherwise available including amounts appropriated in the accompanying bill or revenue otherwise available, or both.

SUPPLEMENTAL VIEWS OF HON. RALPH REGULA

It is with great disappointment and genuine distress that I heard and read the answers to the questions about the education system in the District of Columbia. I knew the facilities were condemnable, I knew the administration was top-heavy and overloaded, and I knew that students in the public schools were consistently scoring lower on the national tests than their peers around the country.

But what I did not know, and was not prepared for, was how casually these problems were discussed. How is it possible that the President of the Board of Education and the Superintendent, seemingly the highest authorities and those most accountable, were able to respond to the question of how many fires the school system has had in the past year with the answer "none". When two schools were mentioned by name, they conceded that there had been "two". In reality, there have been at least 19, as of the middle of June.

When queried about why the school system does not ask for a waiver to combine the similar functions of the state education agency and local education agency when one level of bureaucracy is plenty—the answer came back, fine idea, we will look into this. And yet, the written response to this question is that there are no plans whatsoever to request a waiver to combine the two.

There are an appalling number of fire code violations. The amount of time that D.C. students spend in the classroom amounts to less time (one to two years less) than their peers in the neighboring jurisdictions. The school system administration cannot decide what the dropout rate is. The children in the D.C. elementary schools do not have a nurse in their schools for much longer than 6.5 hours a week, and are not able to wash their hands in running water in 24 of the schools. And yet the school system maintains over 176 buildings for 81,300 students when a similar school system in Albuquerque has 115 buildings for 84,783 students.

The response on the school health clinics was honest and informative. But if this is the state of general disrepair that exists in the other parts of the school system, then why are we not hearing that there is a crisis?

RALPH REGULA.

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